

WATER INFRASTRUCTURE FINANCE AUTHORITY OF
ARIZONA
FINAL ENVIRONMENTAL INFORMATION DOCUMENT

**ESCUDILLA MOUNTAIN DOMESTIC WATER IMPROVEMENT
DISTRICT STANDPIPE PROJECT
(DW-038-2025)**

Prepared for

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June 2025

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1 PROJECT DESCRIPTION AND NEED

1.1 PROJECT DESCRIPTION

The Escudilla Mountain Domestic Water Improvement District (EMDWID) encompasses approximately 496 acres of privately-owned land within Section 31, Township 7 North, Range 30 East, Gila and Salt River Baseline and Meridian. The EMDWID serves a portion of the unincorporated community of Nutrioso, located in Apache County, Arizona (Figure 1). The 76 properties within the EMDWID include a mix of vacant parcels, unimproved parcels used for camping, and developed parcels used by both full-time and seasonal residents. Current water demand is estimated at 310,000 gallons/year, with a projected future demand estimated at up to 3,467,500 gallons/year. Currently, there are no municipal water services within the EMDWID, and residents must either source water from private wells or haul water in from other areas. The proposed project includes equipping of an existing well and installation of approximately 0.43 mile (2,270 linear feet) of water line and a standpipe to provide a local domestic water source for residents within the EMDWID.

The existing well (Well #55-565311), located on approximately 0.06 acres of EMDWID-owned land (Apache County Parcel #102-64-080) east of Nutrioso Creek (Figure 2), was originally drilled in 1997 as an exempt well for domestic purposes but never put into production. Current production of this well averages 18.65 gallons/minute. The proposed project would install a perimeter chain link fence and equip the well with a pump, filtration system, and power source. Power would be generated either on-site via installation of solar panels, or via interconnection with an adjacent electrical distribution line. Construction vehicles and equipment would access the well site from United States Highway 191 (US 191) through the privately-owned Apache County Parcel # 102-45-002E via existing unimproved private roads. Construction of the perimeter fence may temporarily disturb the area up to 20 feet around the well parcel.

The standpipe would be located on up to 0.15 acres of the southeastern portion of a 3.75-acre private parcel (Apache County Parcel #102-64-057) on the north side of County Road 2225 (Tanner Trail) (see Figure 2). The standpipe area would be leased from the private landowner and graded and leveled to accommodate the construction of a graveled driveway with a turnaround off County Road 2225 (Tanner Trail) for access.

The well would be connected to the standpipe via an approximately 0.43-mile (2,270-linear foot) water line. The water line would cross Nutrioso Creek south and west of the well site along a 20-foot-wide easement at the property line between privately-owned Apache County Parcels #102-64-042 and #102-64-041 and then follow the County Road 2225 (Tanner Trail) easement to the standpipe location (see Figure 2). The water line would be installed across Nutrioso Creek via suspending the water line above the creek. The water line would be installed in trenches, with a minimum depth of 76 inches and a width of 36 inches to allow adequate room for installation. Following installation, trenches would be backfilled with the excavated soil and crushed rock/gravel, compacted, and reseeded with a native vegetation seed mix where necessary. The construction disturbance area would be approximately 50 feet wide along the length of the installation route and up to 100 feet wide at the Nutrioso Creek crossing.

Construction of the proposed project would result in the temporary disturbance of up to 5.7 acres, with a permanent disturbance area of up to 0.21 acres associated with the well site and standpipe area. The timeline for construction is anticipated to require up to 12 weeks, beginning in the spring of 2025.

The proposed project would request funds from the Drinking Water State Revolving Fund (DWSRF) administered by the Water Infrastructure Finance Authority of Arizona (WIFA) and would therefore be subject to WIFA's National Environmental Policy Act-like environmental review process. WIFA has recommended that an Environmental Information Document (EID) be completed for the project to ensure environmental compliance.

1.2 NEED FOR PROJECT

The EMDWID is undertaking this project to address the need for a reliable local domestic water source, which is driven by the lack of local domestic water sources within the EMDWID beyond private wells. The proposed project would provide a local domestic water source for EMDWID residents and would reduce the need for residents to travel outside of the community to collect water for domestic use. The EMDWID has requested funds for construction of the proposed project from the DWSRF, which is administered by WIFA.

2 ALTERNATIVES TO THE PROPOSED ACTION AND ENVIRONMENTAL IMPACTS

This section discusses the alternatives that have been considered by the EMDWID to meet the stated project need, including the No Action Alternative; compares the alternatives; and describes the process of selecting the alternative that the EMDWID is proposing (the Proposed Action). The Proposed Action was selected based on the determination that it provides the most efficient and economical approach for developing the local domestic water source.

2.1 ALTERNATIVES CONSIDERED

This EID considers the Proposed Action and No Action Alternative, as described below.

- **Proposed Action:** Under the Proposed Action, EMDWID's Proposed Action would be constructed as described in Section 1.1 using funding secured from DWSRF and administered by WIFA.
- **No Action:** Under the No Action Alternative, the EMDWID would continue to carry out the same activities as those under the Proposed Action, but would do so without DWSRF funding through WIFA. Instead, these activities would be carried out using other funding sources.

2.2 COMPARISON OF ALTERNATIVES

The Proposed Action and the No Action Alternative would ultimately result in essentially the same outcome, but with differing impact timelines and costs. Because both actions ultimately result in the same outcome, both actions would have similar environmental impacts. If the required funding is not obtained from WIFA (No Action), EMDWID would still need to develop a local domestic water source to provide water to residents. Funding the projects from municipal sources would result in longer timelines, and the net capital cost of the projects would likely increase. Because of the extended timeline and additional costs associated with using EMDWID funding, the No Action Alternative would have a greater potential impact on human health and safety.

In comparing the Proposed Action with the No Action Alternative from a water resources perspective, both alternatives would have the same impacts. Both the Proposed Action and the No Action Alternative would involve development of a new domestic water source. Neither alternative would have a direct

impact on surface water quantity or groundwater quantity and quality, as a portion of current water use would simply shift source location. Both alternatives would have the potential to indirectly impact surface water quality due to upland construction disturbances contributing to short-term sedimentation and turbidity in Nutrioso Creek; however, with the implementation of best management practices (BMPs), which is required as part of a Arizona Pollutant Discharge Elimination System (AZPDES) construction general permit (CGP) and stormwater pollution prevention plan (SWPPP), this impact is anticipated to be negligible. Both alternatives would increase the availability of a local domestic water source for residents served by the EMDWID, which would reduce reliance on water sources outside of the community that need to be hauled to residences and support anticipated future domestic water needs. Therefore, both alternatives would have an indirect impact on water quality.

2.3 SELECTION OF ALTERNATIVE

Based on EMDWID's evaluation of the available data and in consideration of alternatives, EMDWID decided to pursue the Proposed Action. EMDWID determined that the Proposed Action is a long-term solution that adequately meets the purpose and need in the shortest amount of time and at the lowest cost, and thus selected it as the preferred alternative.

3 ENVIRONMENTAL CONSEQUENCES OF THE PROJECT

This section describes the existing conditions for key environmental resources and evaluates the potential impacts expected to result from the Proposed Action and No Action Alternative. Short-term effects are those associated with construction (estimated to occur over 12 weeks), and long-term effects are those associated with the operational life of the project (assumed to occur into perpetuity).

3.1 LAND USE/IMPORTANT FARMLAND/FORMALLY CLASSIFIED LANDS

The project is located on private land within the unincorporated community of Nutrioso (Apache County 2019a, 2019b), partially within the Escudilla Mountain Estates Unit 2 subdivision (Apache County 2024). Existing development within the project area includes a well, an electrical distribution line, gravel and native-surface roads, and livestock fencing (Google Earth 2024). Current land use within the project area is rural residential, served by county and private roads west of Nutrioso Creek, and primarily livestock grazing east of Nutrioso Creek and the project area. Grazing does not occur within the project area. The *Apache County Comprehensive Plan* incorporates the *Nutrioso Community Plan* as the controlling planning document for the community of Nutrioso (Apache County 2019a). The *Nutrioso Community Plan* emphasizes the importance of Nutrioso Creek's water quality, riparian habitat, and scenic values, and focuses on preserving the rural nature of the region by limiting commercial and industrial uses and encouraging low-density residential development (Lanely et al. 2001). The project area is zoned as Agricultural General Zone (Apache County 2024), and permitted uses in the Agricultural General Zone include general uses, home occupations, public and quasi-public uses (which include utilities and other essential services), and accessory uses (Apache County 2019c:23-24). All other uses require a conditional use permit from Apache County.

According to the U.S. Department of Agriculture (USDA) Natural Resources Conservation Service (NRCS) Web Soil Survey, soil types that comprise the project area include Bush valley cobbly sandy loam (0.3 acre), Clover Springs silt loam (4.3 acres), and Nutrioso loam (1.0 acre) (NRCS 2024). Nutrioso loam, which underlies the existing well parcel and the Nutrioso Creek crossing area, is classified as prime farmland if irrigated (Figure 3). This area is not currently utilized for agriculture or grazing, and

a 0.06-acre parcel within the 1.0-acre area of prime farmland currently contains a well. All other soils in the project area are not classified as prime farmland, unique farmland, or other farmland of statewide or local importance.

Formally classified lands are defined as properties that are administered either by federal, state, or local government agencies or have been given special protection through formal legislative designation. This classification could include national forests, monuments, or landmarks; national historic sites; Bureau of Indian Affairs land or leases; and Bureau of Land Management–administered lands, among others (USDA 1970). There are no formally classified lands within the project area. The nearest formally classified lands are the Apache-Sitgreaves National Forest, located approximately 0.6 mile to the east and the west of the project area, which surround the private lands comprising the unincorporated community of Nutrioso (Apache County 2019b). The portion of Highway 191 between the towns of Clifton and Springerville is designated as the Coronado Trail Scenic Byway (Federal Highway Administration 2024), located approximately 0.3 mile east of the project area (see Figure 1).

3.1.1 Environmental Consequences of the Proposed Action

As the proposed project would provide water for domestic use to the local community and would not modify the rural nature of the region, lead to commercial or industrial development, or contribute to long-term degradation of Nutrioso Creek’s water quality or riparian habitat (see Section 3.6 for more information about potential impacts to Nutrioso Creek), the proposed project would be in conformance with the *Nutrioso Community Plan*. Construction of the new water line and well infrastructure would be considered a public, quasi-public, and/or accessory use, which would be in conformance with the existing Agricultural General Zone; however, as the standpipe component of the proposed project is not described as a permitted use within the Agricultural General Zone, approval of a conditional use permit by Apache County would be required prior to construction.

During the 12-week construction period, up to 1.0 acre of soils classified as prime farmland if irrigated would be disturbed by construction activities associated with the installation of the water line and improvements to the existing well. The 0.06-acre well parcel would be fenced and would remain unavailable for agriculture for the operational life of the proposed project. Once construction activities are complete, trenches would be backfilled and construction areas outside of the well parcel (approximately 0.04 acres) would be reseeded as necessary. As the portion of the prime farmland if irrigated soils that would be encompassed by the fence around the well parcel already contains existing infrastructure (a well), and the remaining portion would be reseeded, the proposed project would not result in an irreversible conversion of farmland to a non-agricultural use.

As the proposed project would be located 0.3 mile west of Highway 191 (Coronado Trail Scenic Byway) and aboveground infrastructure would be limited to the fencing around the well parcel and the standpipe along an existing road, it is not anticipated to result in a noticeable modification to the existing scenic landscape along the highway. Finally, due to the distance to the Apache-Sitgreaves National Forest, there would be no effect to formally classified lands as a result of the Proposed Action.

3.1.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.2 FLOODPLAINS

The project area is mapped on Federal Emergency Management Agency (FEMA) Flood Insurance Rate Map panel numbers 04001C4878E and 04001C4879E (FEMA 2024). The well parcel and the Nutrioso Creek crossing area portion of the project area is mapped as a 100-year floodplain (Figure 4). This area is designated by FEMA as a regulatory floodway in Zone AE, which includes areas subject to inundation by the 1%-annual-chance flood event (i.e., 100-year floodplain) with base flood elevations identified. Zone AE is considered a Special Flood Hazard Area (SFHA). All other portions of the project area are mapped as Zone D, which are areas with undetermined flood hazard. Floodplain designations and definitions within the project area are described in Table 1.

Table 1. FEMA Floodplain Designations in the Project Area

FEMA Designation	Location	Flood Zone Definition	Special Flood Hazard Area?
Zone AE	Northeast portion of project area. Including the well parcel and Nutrioso Creek crossing area	Areas subject to inundation by a 1%-annual-chance (or 100-year) flood event, with base flood elevations; includes regulatory floodway.	Yes
Zone D	All other project location areas	Areas with possible but undetermined flood hazards. No flood hazard analysis has been conducted.	No

Source: FEMA (2024)

3.2.1 Environmental Consequences of the Proposed Action

The proposed project would result in construction of the well parcel fencing, equipping of the existing well, and installation of the water line within a SFHA. The well facility would be designed in accordance with National Flood Insurance Program requirements such that floodwaters do not enter or accumulate within system components and to ensure that floodwater does not contaminate the water supply.

Construction within an SFHA would be subject to the Apache County Flood Control District (ACFCD) Ordinance (Flood Control Ordinance). A flood hazard development permit from ACFCD would be required prior to constructing, placing fill, excavating, or conducting other development within the SFHA to ensure that the well facility is protected against and resistant to flood damage, construction minimizes potential flood damage, and the operation of the project does not increase water surface elevations and impact surrounding and downstream areas.

With adherence to the ACFCD Flood Control Ordinance and development permit stipulations, direct impacts would sufficiently reduce or mitigate the potential short-term and long-term dangers or hazards to life or property resulting from the development within the SFHAs.

3.2.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.3 WETLANDS

According to the U.S. Fish and Wildlife Service (USFWS) National Wetlands Inventory (NWI), one riverine feature (Nutrioso Creek), is located within the project area (USFWS 2024a). Nutrioso Creek is identified as a perennial stream (Arizona Department of Environmental Quality [ADEQ] 2024a).

No hydric soils are mapped within or adjacent to the project area (NRCS 2024). During SWCA's site visit, water was present and flowing in Nutrioso Creek, and a review of available aerial photographs from 1992 to 2023 (Google Earth 2024) indicate surface water is typically present. In addition, hydrophytic species designated as potential wetland plants under the Western Mountains, Valleys, and Coast Final Draft Ratings species list were identified within and along the banks of Nutrioso Creek (U.S Army Corps of Engineers [USACE] 2024) (see Section 3.5 for a detailed description of plant species observed in the project area).

3.3.1 Environmental Consequences of the Proposed Action

Wetlands may be present within and along the banks of Nutrioso Creek. Construction of the water line across Nutrioso Creek would be conducted via suspending the water line over the creek and would be anticipated to avoid direct impacts to these potential wetlands. Indirect impacts resulting from land disturbance during construction activities have the potential to result in the transport sediment through runoff and erosion during storm events, which could enter Nutrioso Creek and adjacent wetlands. With the implementation of these construction methods and BMPs (i.e., silt fence, wattles) associated with the anticipated SWPPP required for the project, impacts from surface disturbance to potential wetlands would not be anticipated to occur.

3.3.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.4 HISTORIC/CULTURAL AND ARCHAEOLOGICAL RESOURCES

SWCA completed comprehensive cultural resources background research for the project area and within a 1.0-mile radius using the AZSITE online database, which includes records from the Arizona State Museum (ASM), Arizona State University, and the Bureau of Land Management. In addition, the files at the ASM Archaeological Records Office were examined. SWCA supplemented the results of the background research to include a review of General Land Office maps, historical topographic maps, land patents, survey plats, and other historical maps and records. This background research did not identify any historic-era features within the Proposed Action Area (Ayers 2024). In addition, examination of the National Register of Historic Places (NRHP) and the National Scenic and National Historic Trails maps revealed no cultural resources.

An SWCA archaeologist conducted a cultural resources survey of the project area on October 10, 2024. This survey was conducted using the current ASM and State Historic Preservation Office (SHPO) standards. No cultural resources (i.e., archaeological sites or historic-era features) were identified (Ayers 2024). The results of the cultural resources records review and the cultural resources field survey were summarized in a single report (Ayers 2024). A consultation letter was sent to the SHPO on December 5, 2024, and the SHPO concurred the findings of no historic properties present on January 5, 2025 (Appendix A).

3.4.1 Environmental Consequences of the Proposed Action

No cultural resources were identified within the project area; therefore, impacts to known cultural resources or historic properties would not occur under the Proposed Action.

Should previously unidentified cultural resources be discovered during construction, all construction activity will cease in the immediate vicinity of the find. Appropriately qualified experts in coordination with the SHPO would determine the NRHP eligibility of the find, assess whether the Proposed Action has had or may have an adverse effect on the find, and develop and implement mitigation measures, as appropriate.

3.4.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.5 SENSITIVE BIOLOGICAL RESOURCES

SWCA biologists Erica Fraley and Meggan Dugan conducted a site visit to the project area on September 24, 2024, to collect the necessary data to complete this review of sensitive biological resources. This section provides an overview of vegetation and wildlife present or with the potential to be present and evaluates potential impacts to federally listed species and critical habitats and other special-status species.

Vegetation and Wildlife

The project area is located in the Plains and Great Basin Grassland biotic community (Brown 1994) and has an average elevation of approximately 7,703 feet above mean sea level (amsl). The project area is located at the base of a mesa, and the vegetation within the project area reflects a transition zone between the conifer forest on top of the mesa (which includes two-needle pinyon [*Pinus edulis*], junipers [*Juniperus* spp.], and ponderosa pine [*Pinus ponderosa*]) to the shrub and grass dominated areas in the basin along Nutrioso Creek. Vegetation present in the upland portion of the project area (the well parcel, standpipe area, the water line area along County Road 2225 [Tanner Trail], and the majority of the Nutrioso Creek crossing area) included scattered two-needle pinyon and one seed juniper (*Juniperus monosperma*) with an understory dominated by blue grama (*Bouteloua gracilis*), squirreltail (*Elymus elymoides*), sand dropseed (*Sporobolus cryptandrus*), rubber rabbitbrush (*Ericameria nauseosa*), and prickly Russian thistle (*Salsola tragus*). Other common species included Woods' rose (*Rosa woodsii*), two-needle pinyon, skunkbush sumac (*Rhus trilobata*), and pingue rubberweed (*Hymenoxys richardsonii*). Adjacent to County Road 2225 (Tanner Trail), there were several non-native plant species, including musk thistle (*Carduus nutans*), Siberian elm (*Ulmus pumila*), burningbush (*Bassia* [*syn. Kochia*] *scoparia*), field bindweed (*Convolvulus arvensis*), prickly Russian thistle, and redstem storksbill (*Erodium cicutarium*). Musk thistle is an Arizona Department of Agriculture (ADA) Class B noxious weed, and Siberian elm, burningbush, and field bindweed are Class C noxious weeds (ADA 2024).

Nutrioso Creek is a perennial creek that is composed of very different common and dominant plant species than the adjacent uplands described above. During the site visit, water was present and flowing, and the plant species observed reflected regular water availability. The portions of the creek surveyed were incised, with the upper banks up to 2 meters above creek level, generally with one or two intermediate bank tiers. Vegetation primarily consisted of grass and forb cover without a shrub overstory. A single gray alder (*Alnus incana*) was observed. Dominant plants along the creek included creeping bentgrass (*Agrostis stolonifera*) and Canada wildrye (*Elymus canadensis*). Other common plants along the creek included field horsetail (*Equisetum arvense*), Rocky Mountain iris (*Iris missouriensis*), jointleaf rush (*Juncus articulatus*), narrowleaf willow (*Salix exigua*), and oxeye daisy (*Leucanthemum vulgare*). Musk thistle was also common along the creek. Less common species documented along Nutrioso Creek included Torrey's rush (*Juncus torreyi*), wild mint (*Mentha arvensis*), fringed willowherb (*Epilobium ciliatum*), softstem bulrush (*Schoenoplectus tabernaemontani*), and meadow thistle (*Cirsium scariosum*). No sedges (*Carex* spp.) were documented during the site visit.

Five avian species were documented in the project area during the site visit: common raven (*Corvus corax*), northern flicker (*Colaptes auratus*), western bluebird (*Sialia mexicana*), turkey vulture (*Cathartes aura*), and yellow-rumped warbler (*Setophaga coronata*). These observed species are protected under the Migratory Bird Treaty Act (MBTA) (16 United States Code 703–712). The MBTA provides federal protection to all migratory birds, including nests and eggs. No nests were observed in the project area during the site visit.

The project area is within the Nutrioso Creek middle – USFS Boundary upstream to the confluence with Hulsey Creek, and the Nutrioso Rudd Conservation Opportunity Areas (COAs) (Arizona Game and Fish Department [AZGFD] 2024a). COAs are areas where conservation actions will substantially benefit wildlife, and typically represent areas with high conservation value. The Arizona Wildlife Conservation Strategy defined COAs to prioritize conservation projects and actions; however, there are no specific regulatory effects associated with COAs (AZGFD 2022). One Apache and Navajo County identified wildlife crossing is located approximately 0.4 mile south of the project area (AZGFD 2013).

Species Evaluation

The USFWS Information for Planning and Consultation system (USFWS 2024b) (Appendix B) was queried to identify federally listed species (endangered, threatened, non-essential and experimental [EXPN] populations, or candidate species) that have the potential to occur in the project area, as well as critical habitat for these species. The AZGFD Arizona Heritage Geographic Information System Environmental Review Tool (ERT) (AZGFD 2024a) (Appendix C) was also queried to assess the potential for federally listed and state special-status species to occur within 3 miles of the project area.

Four of the nine species listed by the USFWS as threatened, endangered, or EXPN for the project area have the potential to occur in the project area (Table 2): Little Colorado spinedace (*Lepidomeda vittata*), Mexican spotted owl (*Strix occidentalis lucida*), Mexican wolf (*Canis lupus baileyi*), and New Mexico meadow jumping mouse (*Zapus hudsonius luteus*). Portions of designated critical habitat (Subunit 5B – Nutrioso) for the New Mexico meadow jumping mouse are present within the project area (Figure 5). One species proposed for listing as threatened, monarch butterfly (*Danaus plexippus*), also has the potential to occur in the project area. The project area is beyond the known geographic or elevational range of the remaining five species, does not contain vegetation or landscape features known to support these species, or both. Initial coordination with the USFWS and AZGFD provided additional information regarding the species potential to occur within the project area (Gladding 2024a, 2024b). Consultation between the U.S. Environmental Protection Agency (EPA), which is acting as the lead federal consulting agency on behalf of WIFA, and USFWS was undertaken regarding effects on listed species and designated critical habitat. The potential effects on these species are discussed in Section 3.5.1. Table 2 summarizes the habitat requirements, potential for occurrence, and effects of the Proposed Action on these nine species.

Table 2. Federally Listed Species Potentially Occurring in the Project Area

Common Name (Species Name)	Status*	Range or Habitat Requirements	Potential for Occurrence in the Project Area	Determination of Effect
Chiricahua leopard frog (<i>Rana chiricahuensis</i>)	T	The species requires permanent or semi-permanent water of cienegas, springs, pools, stock tanks, lakes, streams, and rivers free of or containing low densities of non-native predators at elevations between 3,200 and 8,900 feet. Emergent and perimeter vegetation provide substrate for egg deposition, thermoregulation, and invertebrate fauna for foraging. The species has an increasingly narrow realized niche as it is often excluded from ephemeral habitats, which may not provide surface moisture requirements for adult survival and larval development, and perennial habitats, where harmful non-native species are more prevalent.	Unlikely to occur. While suitable habitat for this species occurs along Nutrioso Creek within the project area, coordination with AZGFD (Gladding 2024b) indicated that the nearest known population of Chiricahua leopard frog is within the Grasslands Wildlife Area, approximately 16 miles to the northwest of the project area. This is beyond the known maximum distance of up to 5 miles (USFWS 2007). Additionally, crayfish were documented in Nutrioso Creek during the site visit and would likely prey on any Chiricahua leopard frogs that would disperse into the project area.	No effect
Little Colorado spinedace (<i>Lepidomeda vittata</i>)	T	This species inhabits pools with water flowing over fine gravel and silt-mud substrates of medium to small streams at elevations between 4,000 and 8,000 feet (USFWS 2023). The species is known to occur within Nutrioso Creek upstream (south) of the Nelson Reservoir, and has been detected in this as recently as 2018 (USFWS 2019).	Unlikely to occur. While the species has been documented within 3 miles of the project area (AZGFD 2024a), and is known to occur within Nutrioso Creek upstream (south) of the Nelson Reservoir, these records are from several miles downstream (Gordon 2024). The presence of invasive northern crayfish (<i>Faxonius virilis</i>) further limits the potential for species occurrence within the project area.	No effect
Loach minnow (<i>Tiaroga cobitis</i>)	E	This species is a bottom dweller found in small to large perennial creeks and rivers, typically in shallow, turbulent riffles with cobble substrate, swift currents, and filamentous algae. Found at elevations below 8,000 feet amsl.	Unlikely to occur. While the project area contains a perennial creek, this species is found from the North Fork and East Fork Black Rivers and possibly the White River systems, which are tributaries of the Salt River (USFWS 1991, 2012a). Nutrioso Creek is a tributary of the Little Colorado River, which drains into the Colorado River in the Grand Canyon. This watershed is not within the current known range of the species.	No effect
Mexican spotted owl (<i>Strix occidentalis lucida</i>)	T	Nesting and roosting habitats include high-elevation (4,000–10,000 feet) mature forests with uneven-aged tree stands, multi-storied canopy, moderate to high canopy closure, downed logs, and snags or incised rocky-canyon habitats with a perennial water source (USFWS 2012b). The latter typically contains small clumps or stringers of conifer or riparian forests. While this species is highly selective for its roosting and nesting habitats, it will use a wider array of habitats, including sparse ponderosa pine, pinyon-juniper woodlands, and riparian habitats for foraging, dispersal, and wintering.	Unlikely to occur. The project area does not contain moderate to high canopy closure or incised rocky canyon habitats, so the species is unlikely to roost or nest in the project area. While the species has been documented within 3 miles (AZGFD 2024a), they are currently not known to occur in or near the project area. The nearest protected activity centers are over 1.3 miles away from the project area, and the species is not likely to occur in the absence of close-proximity protected activity centers (Elmer 2024).	No effect

Common Name (Species Name)	Status*	Range or Habitat Requirements	Potential for Occurrence in the Project Area	Determination of Effect
Mexican wolf (<i>Canis lupus baileyi</i>)	EXPN	See description below.	May occur, see discussion below.	May adversely affect, not likely to jeopardize the continued existence of the species
Monarch butterfly (<i>Danaus plexippus</i>)	PT	See description below.	May occur, see discussion below.	May affect, not likely to adversely affect the species
New Mexico meadow jumping mouse (<i>Zapus hudsonius luteus</i>)	E	See description below.	May occur, see discussion below.	May affect, not likely to adversely affect the species
Southwestern willow flycatcher (<i>Empidonax traillii extimus</i>)	E	Found in dense riparian habitats along streams, rivers, and other wetlands where cottonwood (<i>Populus</i> spp.), willow (<i>Salix</i> spp.), boxelder (<i>Acer negundo</i>), saltcedar (<i>Tamarix</i> spp.), Russian olive (<i>Elaeagnus angustifolia</i>), buttonbush (<i>Cephalanthus</i> spp.), and arrowweed (<i>Pluchea sericea</i>) are present. Nests are found in thickets of trees and shrubs, primarily those that are 13 to 23 feet high, among dense, homogeneous foliage. Habitat occurs at elevations below 8,500 feet amsl.	Unlikely to occur. The project area lacks dense riparian habitat along Nutrioso Creek, and the required vegetation the species seeks is absent within and adjacent to the project area. Furthermore, there are no occurrence records within 3 miles of the project area (AZGFD 2024a).	No effect
Yellow-billed cuckoo (<i>Coccyzus americanus</i>)	T	Cottonwood-willow forests are most often used, although other riparian tree species can be important components of breeding habitat. They require relatively large, contiguous patches of multilayered riparian habitat for nesting. Migration and wintering habitat needs are not well known, although they appear to include a relatively wide variety of conditions, including coastal scrub, second-growth forests and woodlands, forest edges, pine-oak woodland, and lakes near foothills. They are also found in canyons that typically contain higher percentages of mesquite (<i>Prosopis</i> sp.) and bunchgrasses than unoccupied areas.	Unlikely to occur. The project area lacks dense riparian habitat along Nutrioso Creek. Furthermore, there are no occurrence records within 3 miles of the project area (AZGFD 2024a).	No effect

Note: Unless otherwise noted, the information in the table is based on species abstracts from the AZGFD Heritage Data Management System (AZGFD 2024b); USFWS Environmental Conservation Online System (USFWS 2024c); and Arizona Breeding Bird Atlas (Corman and Wise-Gervais 2005).

* USFWS Status Definitions:

E = Endangered. An animal or plant species in danger of extinction throughout all or a significant portion of its range.

EXPN = Experimental Population, Non-Essential. Experimental populations of a species designated under Section 10(j) of the Endangered Species Act (ESA) for which the USFWS, through the best available information, believes is not essential for the continued existence of the species. Regulatory restrictions are considerably reduced under an EXPN designation.

PT = Proposed Threatened. A species that is likely to become endangered within the foreseeable future throughout all or a significant portion of its range and the USFWS has proposed a draft rule to list as threatened. Proposed threatened species are not protected by the take prohibitions of Section 9, consistent with any protective regulations finalized under section 4(d) of the ESA, until the rule to list is finalized.

T = Threatened. An animal or plant species likely to become endangered within the foreseeable future throughout all or a significant portion of its range.

Mexican wolf has been documented within 3 miles of the project area by AZGFD (2024a), and recent radio telemetry data has documented a single wolf less than a mile northwest of the project area (USFWS 2024d). The Mexican Wolf Experimental Population Area (MWEPA) (or Non-Essential Experimental Population) encompasses Arizona and New Mexico from Interstate 40 south to Mexico (USFWS 2015, 2022). The project area is within Zone 1 of MWEPA, which is the core reintroduction area for the species where wolves are allowed to reproduce and disperse (USFWS 2015). Within the MWEPA, Mexican wolves are treated as proposed for listing (USFWS 2022). In Arizona, Mexican wolves inhabit pine (*Pinus* spp.)-oak (*Quercus* spp.) woodlands, two-needle pinyon-juniper woodlands, and mixed conifer forest (USFWS 2015). In Arizona, they show a strong preference for elk (*Cervus elaphus nelsoni*), compared with other ungulates, although deer (*Odocoileus* spp.) and small animals are also preyed upon. Elk scat was noted during the site visit, and the project area contains suitable pinyon-juniper habitat, therefore the species may occur.

New Mexico meadow jumping mouse has been documented within 3 miles (AZGFD 2024a) of the project area, and the project area is located within designated critical habitat Subunit 5B – Nutrioso (USFWS 2016). The New Mexico meadow jumping mouse is a habitat specialist that requires dense riparian herbaceous vegetation associated with seasonally available or perennial flowing water, as well as adjacent uplands that support the vegetation needed for foraging, breeding, and hibernating (USFWS 2020a). This species is a true hibernator and is active from late May or early June into early October, with breeding occurring June through August. While not much information about hibernation is known, hibernation is assumed to occur underground or under shrubs outside of the stream channel's flood prone area (USFWS 2020a). Frey (2017) found six important characteristics of New Mexico meadow jumping mouse microhabitat within the White Mountains of Arizona. These characteristics included being near flowing water, saturated soil, dominant plant cover consisting of sedges and forbs, tall dominant vegetation (average of 24 inches tall), less than 50 percent canopy cover, and no trees. Frey also noted that while sedges were important on a microhabitat scale, on a landscape scale, they were the third most prevalent source of cover after grasses and forbs. The species is not known to occur in rocky stream banks or when bare ground is showing (Frey 2012 and 2013, as cited in USFWS 2020a). The New Mexico meadow jumping mouse has also been documented using upland areas adjacent to riparian areas for dispersal, day nesting, maternal nests, and hibernating (USFWS 2020a). These upland habitats are less well described for the species than the required riparian habitats; however, rose (*Rosa* spp.) and pine (*Pinus* spp.) have been recorded in mouse diets (Chambers 2017, as cited in USFWS 2020a).

Along Nutrioso Creek within designated critical habitat Subunit 5B – Nutrioso (USFWS 2016), the New Mexico meadow jumping mouse has been captured at several locations (USFWS 2020a). Between 2005 and 2014, and after 2014, the species has been captured on U.S. Forest Service-managed lands approximately 3.4 miles upstream of the project area, south of the town of Nutrioso (USFWS 2020a). Since 2014, the species has also been documented approximately 1.1 miles downstream of the project area near the confluence of Colter Creek (USFWS 2020a). The New Mexico meadow jumping mouse has been documented moving up to 1 kilometer (0.62 mile) between years (USFWS 2020a).

As described above, the segment of Nutrioso Creek within the project area is a narrowly incised, perennial stream, with margins dominated by an herbaceous cover consisting of grasses and forbs. No sedges were found in the segment of Nutrioso Creek within the project area; however, forbs were abundant, and scattered areas of dense grass and forb cover were found. The banks of the portion of Nutrioso Creek within the project area are steep and eroded, and patches of bare ground are common above the saturated soil line (Figures 6 and 7). While Nutrioso Creek is functionally connected from the documented population downstream of the project area to the population upstream of the project area and the species could move through the area, due to the distance between known populations (greater than 0.6 mile) and limited habitat available within the project, it is unlikely that individuals would be regularly present within the project area.

On December 12, 2024, the USFWS proposed listing the monarch butterfly as a threatened species under the Endangered Species Act (ESA) (with a 4(d) rule for take exceptions) and proposed to designate critical habitat on the western populations' wintering grounds in coastal California (*Federal Register* 89:100662). Adult monarchs feed on the nectar of many flowers during breeding and migration, but they lay eggs only on milkweed (family Asclepiadaceae) plants (USFWS 2020b). The species occurs throughout Arizona during the summer and migrates to Mexico and California in winter, though small numbers do overwinter in the low deserts of southwestern Arizona (Morris et al. 2015; USFWS 2020b). In the southwestern United States, migrating monarchs often occur near water sources such as rivers, creeks, riparian corridors, roadside ditches, and irrigated gardens. The nearest documented monarch is approximately 7 miles north of the project area along Rudd Creek (Western Monarch Milkweed Mapper 2024). The project area is within the summer range for the species and contains suitable nectar-producing species for monarch foraging. In addition, horsetail milkweed was documented within the project area during the site visit, which is suitable for breeding. Therefore, the species may occur in the project area.

In addition to the ESA-listed species described above, other special-status species have been documented within 3 miles of the project area (AZGFD 2024a) (see Appendix C). Special-status species include species protected under the Bald and Golden Eagle Protection Act, Species of Greatest Conservation Need (SGCN) (Tier 1 or Tier 2 species) (AZGFD 2022), and plants protected under the Arizona Native Plant Law (ANPL) (ARS 3-901 to 3-934).

Six special-status bird species have been documented within 3 miles of the project area: American goshawk (*Astur atricapillus*), bald eagle (*Haliaeetus leucocephalus*), broad-tailed hummingbird (*Selasphorus platycercus*), flammulated owl (*Psiloscops flammeolus*), long-eared owl (*Asio otus*), and northern harrier (*Circus hudsonius*) (AZGFD 2024a). The project is within the year-round range of the American goshawk, which nests in forests with high canopy cover but may forage in more diverse habitats such as open sage brush steppes and riparian areas (Squires and Reynolds 2024).

The bald eagle is protected under the Bald and Golden Eagle Protection Act and is a Tier 1 SGCN. Bald eagles are found primarily near rivers and large lakes and nest in tall trees or on cliffs near water. Wintering habitat is typically more general than nesting habitat. Bald eagles can occur anywhere in Arizona in winter, and the Nutrioso Reservoir, which is approximately 0.2 mile south of the project area, provides suitable foraging habitat for the species. The nearest bald eagle breeding area is on Luna Lake, approximately 11 miles southeast of the project area (Southwest Bald Eagle Management Committee 2024). The project area does not contain large trees or cliffs that would support nesting eagles, however due to the proximity to suitable foraging and breeding areas the species may occur in the project area.

The project area is within the breeding range of the broad-tailed hummingbird, which is found in the mountains of Arizona and may use ponderosa pine and pinyon-juniper woodlands for foraging (Camfield et al. 2020). The project area is within the breeding range of the flammulated owl, which prefers ponderosa pine and oak forests in Arizona (Linkhart and McCallum 2020). The project area is within the year-round range of the long-eared owl, which uses dense vegetation adjacent to grasslands for nesting but may forage in a wider range of habitats (Marks et al. 2020). The project area is within the year-round range of the northern harrier, which uses open areas such as marshy meadows, dry uplands, and shrub steppe habitats (Smith et al. 2020). These six species may occur within the project area, as it contains appropriate habitat for breeding, foraging, or both and is within the known range of these species.

One special-status mammal has been documented within 3 miles of the project, montane vole (*Microtus montanus*). The montane vole occurs in the White Mountains of Arizona and uses dry grasslands, shrublands, and wet meadows (Montana Natural Heritage Program 2024). This species may occur within the project area, as it contains appropriate habitat for breeding, foraging or both and is within the known range of these species.

Two special-status plants protected under the ANPL have been documented within 3 miles of the project area: Hart's groundsel (*Packera hartiana*) and Nutrioso milk-vetch (*Astragalus nutriosensis*). Hart's groundsel is found in the mountains of Arizona along streambanks, in meadows, and in other open habitats (Springer et al. 2009). Nutrioso milk-vetch is found in southeast Arizona and western New Mexico on volcanic mesa tops in grassland habitats (Arizona Rare Plant Committee n.d. [2001]). Hart's groundsel may occur within the project area, as it contains appropriate habitat and is within the range of the species; however, this species was not observed during the site visit. Nutrioso milk-vetch is unlikely to occur, as the project area does not contain appropriate habitat.

3.5.1 Environmental Consequences of the Proposed Action

Impacts from the proposed project on sensitive biological resources, including special-status species, would include those from ground-disturbing activities, vegetation removal, noise and vibrations from equipment, and the presence of workers and equipment during the 12-week construction period, as well as the long-term loss of habitat for the life of the project.

Ground disturbance and vegetation removal during construction would result in the short-term loss of habitat for wildlife and plants on up to 5.49 acres of the project area; however, much of this would likely occur within the existing disturbance footprint of County Road 2225 (Tanner Trail). Potential effects to migratory birds and other special-status wildlife species may include temporary habitat loss during construction, harassment, increased susceptibility to predation, injuries, and fatality of individuals caused by construction activities. Noise and disturbance from construction activities could cause behavior changes for wildlife species, as individuals would be expected to move away from the project area vicinity in response to the increase of noise, vibration, and human presence. Depending on the individual species' life history, this could increase depredation, decrease foraging success, reduce reproductive success, and result in loss of fitness for individuals due to the associated increased metabolic output. The presence of workers and equipment could cause mortality or injury to wildlife species that may not be able to flee from heavy equipment or vehicular traffic, with a higher likelihood of these impacts for individuals of species that are small, nocturnal, or fossorial. Following completion of construction, disturbed areas would be reseeded with a native vegetation seed mix where necessary and would function as wildlife habitat following vegetation regrowth.

Potential impacts to monarch include the short-term loss of foraging and breeding habitat due to the removal of nectar-bearing plants and horsetail milkweed in areas of ground disturbance and vegetation removal and potential for injury or mortality from collision with construction vehicles and equipment. The likelihood of collision with construction equipment and vehicles would be low given their generally slow speeds and the brief construction period. Areas of disturbance would be reseeded with a native seed mix, as necessary, following construction, and would function as habitat following vegetation regrowth.

Ground-disturbing and vegetation removal activities could impact migratory birds protected under the MBTA if the activities occur during the migratory bird nesting season (generally March to late August). Ground-disturbing and vegetation removal activities outside the nesting season are not anticipated to result in impacts to migratory birds. Clearing vegetation outside the migratory bird nesting season and/or conducting preconstruction surveys would avoid potential impacts to nesting migratory birds.

To cross Nutrioso Creek, the water line would be installed via suspending the water line above the creek. The water line would be trenched to a minimum depth of 76 inches and width of 36 inches to the edge of the creek bank before being suspended. This approach would be unlikely to result in disturbance to creek vegetation due to the high bank edge. Construction activities would result in noise and vibration from equipment, as well as human presence, which would affect wildlife within the creek and contribute to increased sedimentation and turbidity in Nutrioso Creek during the 12-week

construction period. Impacts from increased sedimentation and turbidity would be minimized by the implementation of stormwater best practices (Section 4).

Impacts on general vegetation and wildlife are anticipated to be short-term and localized to the project area and vicinity and would cease at the end of construction. Long-term loss of wildlife habitat would be limited to the 0.21 acres associated with the well site (0.06 acre) and standpipe (0.15 acre) areas, and a marginal increase in traffic on County Road 2225 (Tanner Trail) from residents accessing the standpipe.

Potential impacts to one federally listed species, the New Mexico meadow jumping mouse and its designated critical habitat, are anticipated, and Section 7 consultation between the EPA and USFWS was undertaken (see Section 5 for more detail). The EPA conducted formal Section 7 consultation with USFWS to determine if the Proposed Action would result in adverse modification to New Mexico meadow jumping mouse designated critical habitat, and informal Section 7 consultation for impacts to the species. The USFWS also provided a conference opinion for Mexican wolf (a federally listed species with an experimental, non-essential population). USFWS provided a Biological Opinion on July 16, 2024 (Appendix D). Consultation identified reasonable and prudent measures to reduce or eliminate potential impacts to listed species and designated critical habitat. One requested conservation measure is documented in Section 4, Summary of Mitigation and Minimization Measures.

water lineImpacts on the Mexican wolf would consist of a reduction in habitat and disturbance to wolves, if present, and their prey due to noise and activity from the presence of humans and equipment during the 12-week construction period. Disturbance due to noise and activity may cause wolves to avoid the project area; however, current use of the project area by wolves is likely limited due to existing development and human presence, and habitat is available beyond the project area. Prey resources, including elk, are also likely to shift use away from project area, which may change the availability of prey within the vicinity of the project area during the construction period. These effects would cease at the end of construction.

Ground-disturbing activities may impact New Mexico meadow jumping mouse individuals and designated critical habitat. New Mexico meadow jumping mouse has been documented approximately 3.4 miles upstream and approximately 1.1 miles downstream of the project area (USFWS 2020a), and individuals may disperse through habitat along Nutrioso Creek in the project area. While unlikely, if the species is present, effects would include temporary habitat loss during construction, harassment, predation, injuries, and fatalities of individual New Mexico meadow jumping mice caused by construction activities during the 12-week construction period.

Removal of vegetation within designated critical habitat along Nutrioso Creek is not anticipated, as the waterline would be suspended across Nutrioso Creek, and impacts to vegetation would consist of limited trampling by workers during installation. Construction activities may result in increased sedimentation and turbidity in Nutrioso Creek due to surface disturbance in upland areas; however, implementation of stormwater best practices would minimize the impacts of sedimentation on Nutrioso Creek (see Section 4). Ground disturbance and vegetation removal within designated critical habitat would eliminate New Mexico meadow jumping mouse habitat within upland portions of the project area. Approximately 0.06 acre of upland habitat within designated critical habitat will be impacted in the long term by the presence of fencing and infrastructure in the well parcel. For the remainder of the upland disturbance area within the designated critical habitat, disturbance areas would be reseeded with a native plant mix, where necessary, and vegetation would be allowed to regrow. Overall, the long-term loss of 0.06 acre of upland habitat is not anticipated to result in a meaningful reduction in habitat quality or quantity within designated critical habitat for New Mexico meadow jumping mouse.

3.5.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.6 WATER RESOURCES

3.6.1 Surface Waters

3.6.1.1 Surface Water Quantity

The following sources were reviewed for potential surface water resources: recent aerial photographic imagery available online (Google Earth 2024); USFWS NWI wetlands mapper (USFWS 2024a); U.S. Geological Survey (USGS) USGS National Map, which includes the National Hydrography Dataset (NHD) NHD streams, Watershed Boundary Dataset watersheds, and other surface water feature data (USGS 2024); ADEQ eMaps, which includes flow regimes, Waters of Arizona, Outstanding Arizona Waters, and waters designated as impaired or not attaining water quality standards (ADEQ 2024a); and USGS topographic maps (USGS 2024).

The project area is within the approximately 33-square-mile Paddy Creek-Nutriosio Creek watershed (12-digit Hydrologic Unit Code [HUC] 150200010103), and the approximately 15-square-mile Auger Creek watershed (12-digit Hydrologic Unit Code [HUC] 150200010101). Surface water features within this watershed flow generally toward Nutriosio Creek, which flows north towards Nelson Reservoir (approximately 6.5 miles north of the project area) and to the Little Colorado River (another 8.5 miles located approximately 14 miles to the northwest of the project area). The Little Colorado River flows over 200 miles to the Colorado River, a traditional navigable water (ADEQ 2024a).

One surface water feature within the project area, Nutriosio Creek, may be considered waters of the U.S. (WOTUS) and regulated by the USACE under Section 404 of the Clean Water Act. Nutriosio Creek is visible on aerial photographs traversing the project area (see Figure 4); this surface water feature is mapped by USGS, USFWS, and ADEQ and is identified as perennial (ADEQ 2024a). According to the Revised Definition of Waters of the United States as amended on September 8, 2023 (amended 2023 WOTUS Rule), non-navigable tributaries must have indicators of ordinary high water and be relatively permanent, standing or continuously flowing bodies of water with a continuous surface connection to a traditional navigable water. Based on the site visit and review of available aerial photography and mapping, Nutriosio Creek may be consistent with a perennial flow regime and could be considered relatively permanent. In addition, a continuous surface water connection to the Little Colorado River, a potential WOTUS, is evident. Therefore, Nutriosio Creek is likely to be considered a WOTUS by the USACE.

3.6.1.2 Surface Water Quality

Nutriosio Creek has designated uses of cold water aquatic wildlife, fish consumption, full body contact, agricultural irrigation, and agricultural livestock watering (ADEQ 2024a). No Outstanding Arizona Waters or waters designated as impaired or not attaining water quality standards are present within 1 mile of the project area. Nutriosio Creek was placed on the 303(d) list of impaired waterbodies for violating the turbidity standard for aquatic and wildlife cold water streams resulting from historic grazing activities in 1996, a turbidity Total Maximum Daily Load (TMDL) was developed in 2000, and Nutriosio Creek was subsequently removed from the 303(d) list in 2009 following TMDL implementation activities (EPA 2024a). No known remediation sites are in the vicinity of the Proposed Action Area (ADEQ 2024a).

3.6.2 Groundwater

3.6.2.1 Groundwater Quantity

The Proposed Action Area is within the Little Colorado River Plateau groundwater basin and is not within an Arizona Department of Water Resources (ADWR) Active Management Area planning area or an Irrigation Non-Expansion Area (ADWR 2024a).

ADWR maintains an online database of registered wells (Wells 55) and field-verified wells (Groundwater Site Inventory [GWSI]) (ADWR 2024b). The existing well (Well #55-565311) is the only well located within the project area. According to Well 55 data for the existing well, water levels are recorded at approximately 55 feet below land surface (bls). No GWSI information is available for the existing well, however, a review of registered wells in the vicinity of the project area indicates that water levels have ranged between 30 and 64 feet bls between the years 1992 and 2004 (ADWR 2024b), which is consistent with the existing well record. The pump test completed in November 2023 by EMDWID identified water levels approximately 8.5 feet bls. In addition, the well pump test determined that the well currently produces an average of 18.65 gallons/minute. The existing groundwater demand for the 76 properties within the EMDWID is approximately 310,000 gallons per year based on EMDWID estimates. Current water demand in Nutrioso is sourced from private wells or hauled in from wells located in adjacent communities (primarily the unincorporated community of Alpine, Arizona, located approximately 8 miles south of the project area).

3.6.2.2 Groundwater Quality

A water quality test performed by the EMDWID on water samples from Well #55-565311 was conducted for various contaminants regulated by the EPA. The results of this test concluded that none of the contaminants that were tested exceed the maximum contaminant level allowed for drinking water and are at or below levels in accordance with state and federal regulations. Additionally, no violations were identified during this test.

3.6.3 Environmental Consequences of the Proposed Action

3.6.3.1 Surface Water

3.6.3.1.1 SURFACE WATER QUANTITY

The Proposed Action crosses Nutrioso Creek, a potential WOTUS with adjacent wetlands; however, the water line would be constructed via suspending the water line across Nutrioso Creek. Therefore, no effects to surface water quantity are anticipated. The Proposed Action is not anticipated to result in impacts to WOTUS or jurisdictional wetlands, and a Clean Water Act Section 404 permit is not anticipated to be required.

3.6.3.1.2 SURFACE WATER QUALITY

Surface disturbance during construction for the Proposed Action has the potential to release contaminants (mostly sediment) through runoff and erosion during storm events. However, impacts to surface water quality in local drainages would be negligible. An AZPDES CGP would need to be obtained from ADEQ, and a SWPPP would need to be implemented if greater than 1 acre of ground disturbance is anticipated during construction and stormwater may enter a potential WOTUS. Implementation of BMPs required by the CGP and associated SWPPP that would be implemented during construction would prevent spills and sediment and pollutants from entering Nutrioso Creek. Similarly, if any non-stormwater discharges (e.g.,

potable water system discharges from underground structure or construction dewatering) into surface WOTUS are planned to occur, an AZPDES De Minimis general permit would be obtained from ADEQ.

3.6.3.2 Groundwater

3.6.3.2.1 GROUND WATER QUANTITY

Under the Proposed Action, the development of the new waterline and associated facilities would be constructed to provide a local domestic water source. Well pump testing completed by EMDWID indicates that the existing well's production capacity is estimated at 9,802,440 gallons/year, which exceeds the future estimated demand of up to 3,467,500 gallons/year; therefore, the Proposed Action would have direct, minor, and long-term effects to ground water quantity. During construction, the Proposed Action would result in a direct and minor but short-term increase in water use for dust control and soil compaction, which would cease following completion of the work. EMDWID will obtain all applicable well permits from the ADWR prior to construction.

3.6.3.2.2 GROUNDWATER QUALITY

Currently, ground water quality in the area is within acceptable levels designated by state and federal regulations for drinking water. During construction, impacts to water quality may be direct, minor, and short-term due to the potential for contaminants to enter the well. Following construction, impacts to groundwater quality would not occur.

3.6.4 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.7 AIR QUALITY

Air quality is often measured through indicators of particulate matter. Particulate matter is categorized as PM_{2.5} and PM₁₀, which indicate the amounts of particulates in the air smaller than 2.5 micrometers and 10 micrometers, respectively. Common sources of impacts to air quality in Arizona include vehicle and truck emissions, vehicle traffic on unpaved roads, wind-blown dust, wildfires, and construction activities. Apache County does not have air quality monitoring data for criteria pollutants above the National Ambient Air Quality Standards outlined in the Clean Air Act; therefore, Apache County is not in an EPA nonattainment or maintenance status for air quality (ADEQ 2024b). Apache County received a grade of 'A' from the State of the Air report in 2023 for particle pollution (American Lung Association 2023).

3.7.1 Environmental Consequences of the Proposed Action

During the 12-week construction period, impacts to air quality would result from construction activities, including access to the construction site on unpaved roads, ground disturbance, and idling of construction vehicles. The use of construction equipment, including any vehicles used to transport workers and equipment, would contribute to a direct, short-term increase in criteria air pollutants, including PM₁₀. Ground disturbance would also generate fugitive dust, which contributes to PM₁₀ levels. Apache County does not require a dust permit for ground-disturbing activities. Given the limited size of the construction area (up to 5.7 acres), PM₁₀ emissions are anticipated to be localized and short term.

After construction is complete, increased vehicle traffic to access the standpipe via unpaved County Road 2225 (Tanner Trail) would likely increase localized fugitive dust emissions compared to existing

conditions. Given the limited distance needed to travel along County Road 2225 to reach the standpipe (approximately 0.22 miles), dust emissions are expected to be minimal.

3.7.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.8 WILD AND SCENIC RIVERS

The project area is located along Nutrioso Creek (see Section 3.6 for more information), which is not eligible or potentially eligible for designation as wild and scenic (National Park Service 2024). The project area is not within 1 mile of a wild and scenic river (National Wild and Scenic Rivers System 2024). The nearest wild and scenic river is the Verde River, over 100 miles west of the project area.

3.8.1 Environmental Consequences of the Proposed Action

There are no designated or eligible wild and scenic rivers; therefore, there would be no effect on wild and scenic rivers as a result of the Proposed Action.

3.8.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.9 NOISE ABATEMENT AND CONTROL

Noise sensitive receptors include, but are not limited to, residences, hospitals, schools, daycare facilities, elderly housing, and convalescent facilities (EPA 2024b). Noise impacts are greatest within a 0.5-mile radius of an active construction area (Wrigley 2018). There are approximately 50 residences, but no other sensitive receptors, within the 0.5-mile-radius of the proposed project area. The closest noise sensitive receptor is a residence less than 0.1 mile southeast of the standpipe. Apache County has not established specific ordinances or other limitations related to noise.

3.9.1 Environmental Consequences of the Proposed Action

Under the Proposed Action, construction noise from construction traffic, heavy machinery, and excavation activities would occur intermittently throughout the 12-week construction period. Construction noise is expected to temporarily impact nearby sensitive noise receptors. Construction noise impacts would be restricted to normal daytime working hours. Noise impacts would cease at the end of construction.

3.9.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.10 TRANSPORTATION

The unincorporated community of Nutrioso is located in east-central Arizona, along US 191. US 191 is located east of the project area and serves as the main artery for traffic in the region. The project area would be largely accessed via County Road 2108, off US 191, and then via County Road 2225 (Tanner Trail). County Road 2225 (Tanner Trail) is an unpaved road approximately 0.6 mile long that provides access to residences before transitioning into private roads. The well parcel on the east side of Nutrioso Creek would be accessed off US 191 via private dirt roads.

3.10.1 Environmental Consequences of the Proposed Action

Construction of the water line along the County Road 2225 (Tanner Trail) road shoulder or trenching across the roadway may cause short-term traffic delays during construction. Access to the site for construction vehicles and equipment would be from US 191 via County Roads 2108 and 2225 (Tanner Trail), or via existing unimproved private roads. Slow-moving vehicles associated with construction may temporarily slow the natural flow of traffic on US 191, County Road 2108, and County Road 2225 (Tanner Trail). However, traffic delays due to construction are not anticipated to cause notable congestion, and impacts are expected to be short-term and intermittent during the 12-week construction period.

The standpipe would be located approximately 0.2 mile north of the intersection of County Road 2108 and County Road 2225 (Tanner Trail). An increase in traffic from County Road 2180 to the standpipe on County Road 2225 (Tanner Trail) would be expected following construction as residents access the standpipe for water. A gravel driveway with a turnaround on County Road 2225 (Tanner Trail) at the standpipe will allow vehicle access without disrupting traffic. The increase in traffic is expected to terminate at the standpipe location.

3.10.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.11 SOCIOECONOMIC ISSUES

Selected economic and demographic characteristics for a one-mile area around the project area, Apache County, and the state of Arizona are summarized in Tables 3 and 4. The one-mile area around the project area was selected because the Proposed Action would directly impact nearby residents within the unincorporated community of Nutrioso, Arizona. According to the U.S. Census Bureau's 2022 American Community Survey (ACS) 5-Year Estimates, residents within one mile of the project area have higher rates of poverty compared with that of Apache County and the state of Arizona. Residents within one mile of the project area and Apache County also have higher unemployment rates compared with that of the state of Arizona.

Table 3. Economic Characteristics

Socioeconomic Characteristic	Project Area 1-mile Area	Apache County	State of Arizona
Population	88	66,054	7,172,282
Median age	No data	35.6	38.4
Median household income	No data	\$40,539	\$72,581

Socioeconomic Characteristic	Project Area 1-mile Area	Apache County	State of Arizona
Unemployment rate	12.0%	11.2%	5.4%
Percentage of people below poverty level	48.0%	29.8%	13.1%

Source: U.S. Census Bureau (2024a, 2024b), EPA (2024c).

The demographic profiles within one mile of the project area are similar to those of the state of Arizona and differ from those of Apache County. Residents within one mile of the project area and in the state of Arizona overwhelmingly identify as white and Hispanic or Latino, while Apache County has a large population of residents identifying as American Indian or Alaskan Native. Overall, residents within one mile of the project area have fewer minority¹ populations (38%) than Apache County (76.8%) but are greater than the state of Arizona (17.4%).

Table 4. Demographic Characteristics

Demographic	Project Area 1-mile Area	Apache County	State of Arizona
White	62.0%	23.2%	79.4%
Black or African American	0.0%	1.6%	6.2%
American Indian or Alaska Native	4.0%	74.5%	5.9%
Asian	0.0%	0.7%	4.8%
Native Hawaiian and other Pacific Islander	0.0%	0.1%	0.5%
Some other race	1.0%	3.6%	17.4%
Hispanic or Latino (of any race)*	34.0%	7.0%	32.0%

Source: U.S. Census Bureau (2024b), EPA (2024c).

Note: *Hispanic or Latino may be of any race and are included in applicable race categories.

3.11.1 Environmental Consequences of the Proposed Action

Nearly half of the population within one mile of the project area are categorized as living in poverty, and approximately 38% of the population are considered minorities. During construction, impacts from dust and noise would be greatest to the nearest noise sensitive receptors (50 residences within 0.5-mile of the project area) for the 12-week construction period. Once construction is complete, impacts related to dust and noise would cease, and a source of domestic water would be available for residents served by the EMDWID. As the population that would be impacted by dust and noise would also experience increased availability of domestic water, there would be no disproportionate or adverse effects to minority or low-income populations as a result of the Proposed Action.

3.11.2 Environmental Consequences of the No Action Alternative

Impacts under the No Action Alternative would be the same as those of the Proposed Action because the EMDWID would carry out the same activities as those under the Proposed Action.

3.12 MISCELLANEOUS ENVIRONMENTAL CONSIDERATIONS

Environmental resources discussed above address all known potential impacts expected to occur from the Proposed Action and the No Action Alternative. No miscellaneous environmental resources were

¹ Minority populations are individuals who are members of the following population groups: American Indian or Alaska Native; Asian or Pacific Islander; Black, not of Hispanic origin; or Hispanic (Council on Environmental Quality 1997).

identified as requiring evaluation in this EID; therefore, no further considerations of additional environmental resources were made.

4 SUMMARY OF MITIGATION AND MINIMIZATION MEASURES

Below is a list of mitigation measures necessary to avoid or minimize any adverse impacts, under the Proposed Action, to the specific environmental resources discussed in Section 3.

- Areas of new construction or disturbance will be flagged or marked on the ground prior to construction. All construction workers will strictly limit their activities and vehicles to areas that have been marked. Construction personnel will be trained to recognize markers and understand the equipment movement restrictions involved.
- The EMDWID and its contractors will develop and implement a vehicle fluid-leakage and spill plan that includes provisions for cleaning up and treating hazardous substances immediately, in the event of leakage or spill.
- An AZPDES CGP would be obtained, and a SWPPP would be implemented if ground disturbance during construction would be greater than 1 acre and stormwater may enter WOTUS, in accordance with ADEQ guidelines. An AZPDES De Minimis General Permit would be obtained before any non-stormwater discharges into WOTUS.
- A survey compliant with the USACE's jurisdictional determination process should be completed to confirm the presence or absence of potential WOTUS, including wetlands, that may be protected under the CWA.
- Impacts to WOTUS, including Nutrioso Creek and any adjacent wetlands, would require submittal of a Clean Water Act Section 404 Nationwide Permit No. 58 with preconstruction notification to the USACE.
- All applicable well permits from the ADWR will be obtained prior to construction.
- Should previously unidentified cultural resources be discovered during project construction, all construction activity will cease in the immediate vicinity of the find. Appropriately qualified experts in coordination with the SHPO would determine the NRHP eligibility of the find. If the find is eligible for inclusion in the NRHP, then WIFA, SHPO, and other consulting parties would work to reach an agreement to avoid, minimize, or mitigate adverse effects to historic properties in accordance with 36 Code of Federal Regulations 800.6, Resolution of Adverse Effects.
- If human remains are identified during ground-disturbing activities, all work must immediately cease within 30 meters (100 feet) of the discovery. The ASM, lead agency, SHPO, and appropriate Tribes must be notified of the discovery within 24 hours (following ASM and/or agency protocol). All discoveries will be treated in accordance with Arizona Revised Statutes 41-844 and 41-865, and work must not resume in this area without proper authorization from the ASM and the lead agency.
- Implementation of erosion and drainage control measures during construction will prevent the introduction of sediment-laden runoff into adjacent surface waters, and to prevent impacts to surface water quality. Exposed soils would be stabilized, particularly on slopes, with native vegetation as soon as possible to prevent excess erosion.
- Potential introduction and spread of exotic invasive species, including aquatic and terrestrial plants, animals, insects, and pathogens, will be minimized by washing and/or decontaminating all equipment used in construction before entering and leaving the site.

- Trenching and backfilling crews will be close together to minimize the amount of open trenches at any given time. Trenches will not be left open overnight, when possible. Where trenches cannot be backfilled immediately, escape ramps will be constructed at least every 90 meters. Escape ramps will be short lateral trenches or wooden planks sloping to the surface with a slope of less than 45 degrees (1:1). Trenches that have been left open overnight will be inspected and animals removed prior to backfilling.
- To reduce attraction of animals to the project site, the project site will be maintained in a sanitary condition at all times; waste materials will be placed in covered receptacles and promptly disposed of at an appropriate waste disposal site. “Waste” refers to all discarded matter, including, but not limited to, human waste, trash, garbage, refuse, oil drums, petroleum products, ashes, and equipment. All reasonable efforts will be taken to reduce or eliminate water sources associated with project activities that might attract ravens and other predators.
- All parked vehicles will be checked for animals that might be sheltering underneath them.
- The EMDWID will cooperate with WIFA to monitor postconstruction reclamation success within designated critical habitat for New Mexico meadow jumping mouse by submitting photographs of the Nutrioso Creek crossing area to WIFA on an annual basis.
- Construction activities would be limited to normal daylight working hours.
- Impacts to transportation would be mitigated through the use of cones, flagging, or short-term traffic reroutes. Additionally, reroutes would be provided through the use of local roads within the impacted areas of the community.

5 CORRESPONDENCE

As part of this EID, WIFA initiated coordination with the agencies listed in Appendix E. The agencies were provided electronic copies of the coordination letter (Appendix F) and the draft EID on December 19, 2024, which began a 30-day comment period that concluded on January 21, 2025 (the comment period was extended slightly to accommodate holidays). In total, four comments were received from agencies in response to the draft EID: the ADWR Statewide Planning Section, the ADWR Assured and Adequate Water Supply Program, the AZGFD Project Evaluation Program, and the USACE. The ADWR responses provided information about regulations for community water systems, requested that the well file for the well associated with the project be accurate and up to date, and recommended coordination with the ADEQ regarding establishing a public water system, all of which the EMDWID has already or is in the process of undertaking at the time of completion of the final EID. The AZGFD response noted that the agency may not have time to review the draft EID and if no response was received, to review the ERT (see Appendix C) and follow recommendations suggested in the report (of which relevant recommendations have been incorporated into Section 4, Summary of Mitigation and Minimization Measures). The USACE noted that a Department of the Army permit may be required for the discharge of any dredge or fill into WOTUS, which is not anticipated for this project. Since distribution of the draft EID for agency review, the EMDWID has refined the proposed project design to eliminate the option for directional boring under Nutrioso Creek and has elected to suspend the water line across the creek. The agency responses are provided in Appendix G.

Additionally, the EPA (acting as the lead federal consulting agency on behalf of WIFA) initiated consultation with the USFWS regarding potential effects on New Mexico meadow jumping mouse and its critical habitat. The EPA conducted formal Section 7 consultation with USFWS to determine if the proposed project would result in adverse modification to New Mexico meadow jumping mouse designated critical habitat, and informal Section 7 consultation for impacts to the species. The USFWS also provided a conference opinion for Mexican wolf (a federally listed species with an experimental,

non-essential population). The EPA submitted a draft Biological Assessment on March 7, 2025. USFWS provided a final Biological Opinion on June 3, 2025 (see Appendix D). The USFWS concurred that the Proposed Action “is not likely to jeopardize the non- essential experimental population of the Mexican wolf.” The USFWS determined that the proposed project “may affect and is not likely to adversely affect [the New Mexico meadow jumping mouse] NMMJM.” Effects on the species from disturbance and habitat degradation were determined to be insignificant for the species because the nearest population is greater than 0.6 mile from the project area, and the species would be unlikely to be present. The USFWS also determined that the Proposed Action “is not likely to destroy or adversely modify designated critical habitat for the [New Mexico meadow jumping mouse] NMMJM,” as the overall disturbance area is small and most disturbed habitat would recover following construction. The Biological Opinion identified a conservation measure intended to monitor the recovery of disturbed areas of designated critical habitat, which has been incorporated into Section 4, Summary of Mitigation and Minimization Measures.

6 EXHIBITS/MAPS

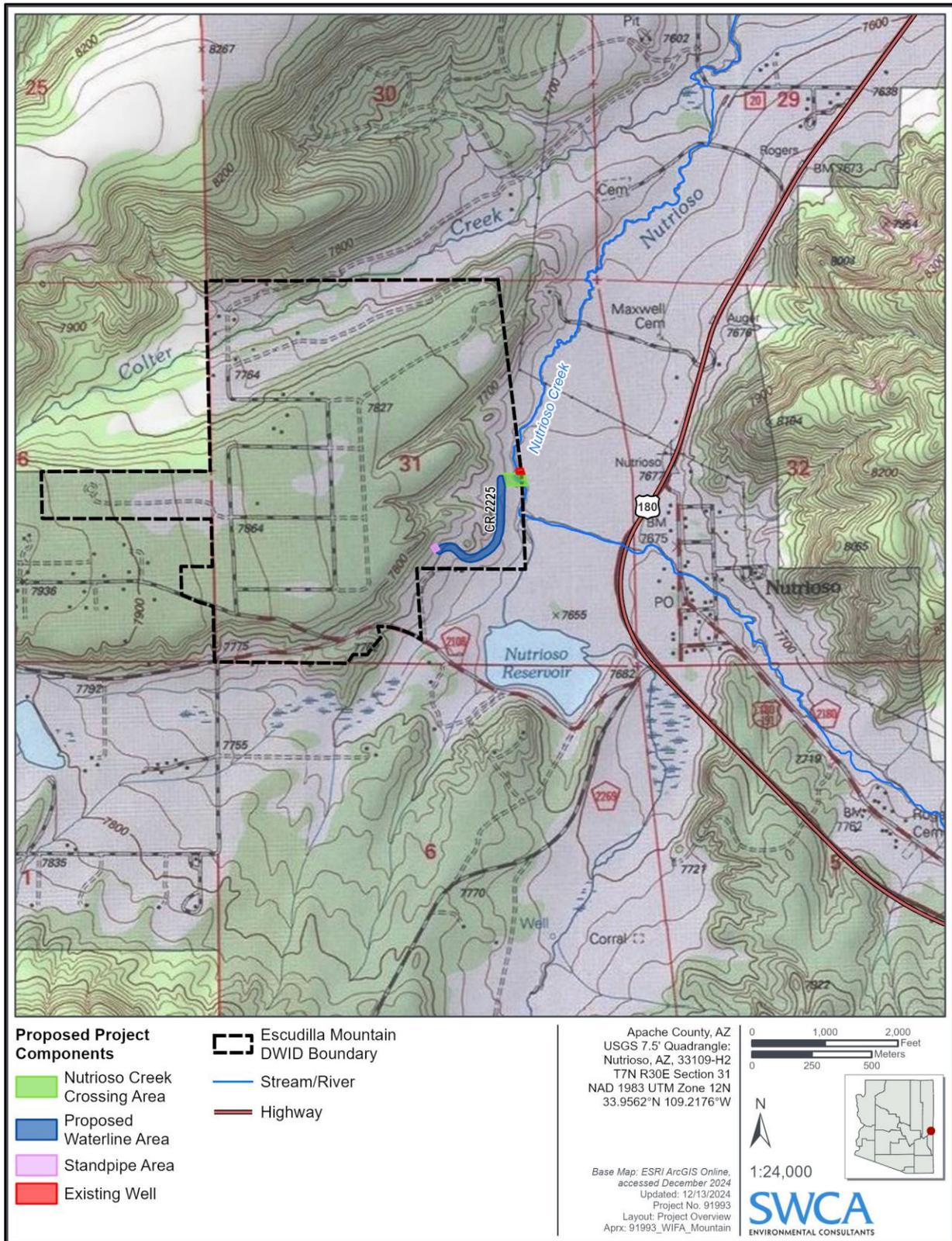


Figure 1. Project overview map.

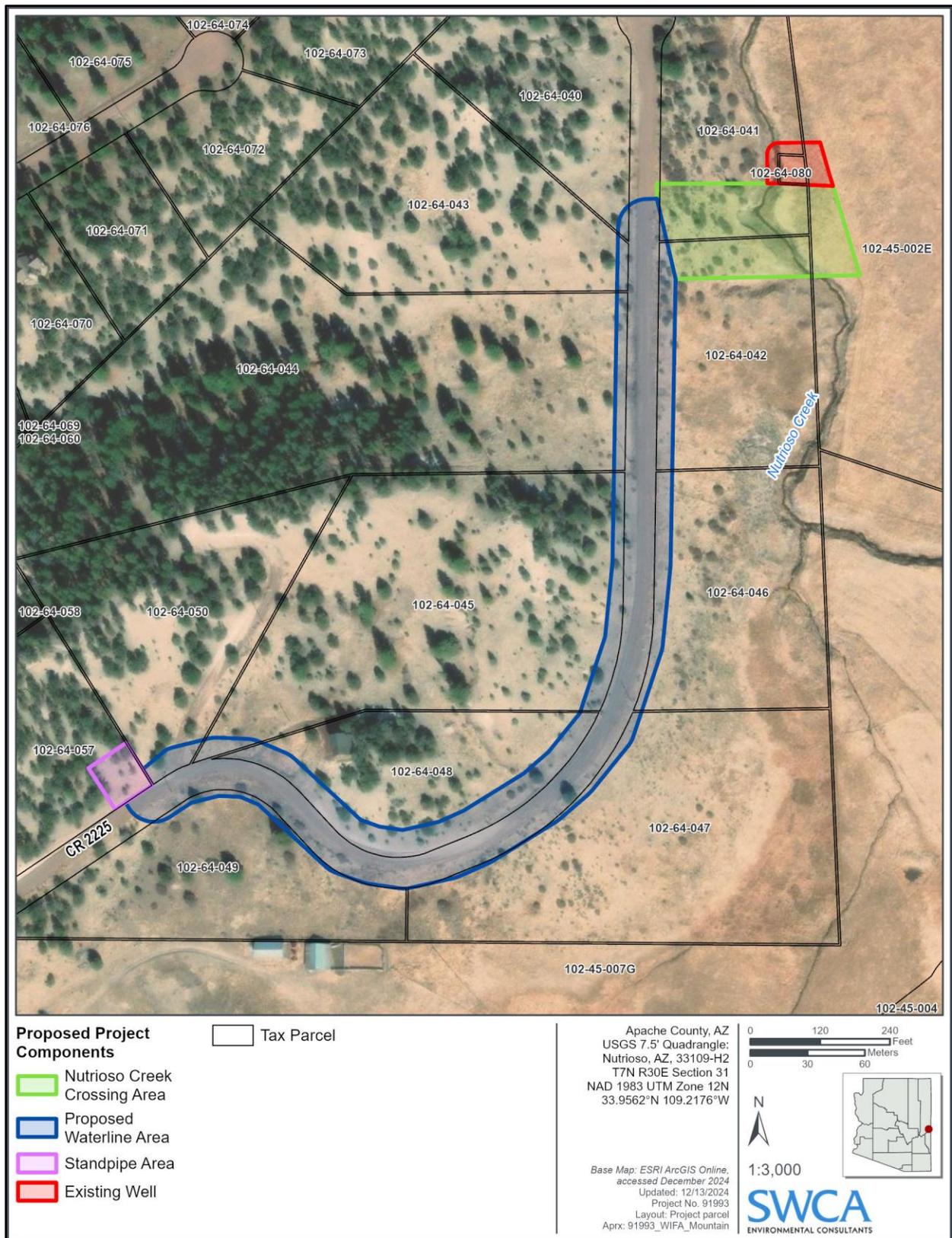


Figure 2. Project area.

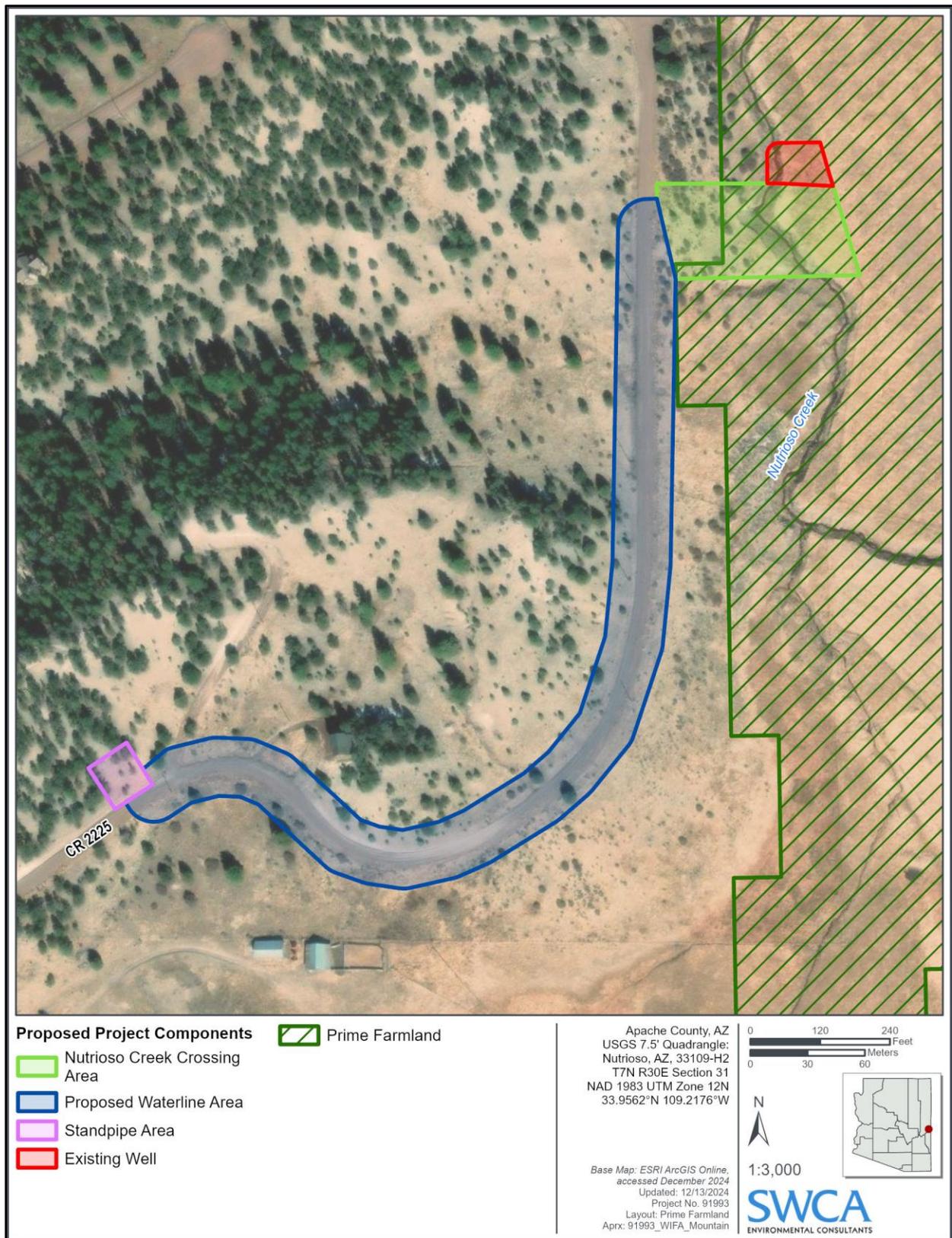


Figure 3. Prime farmland in the project area.

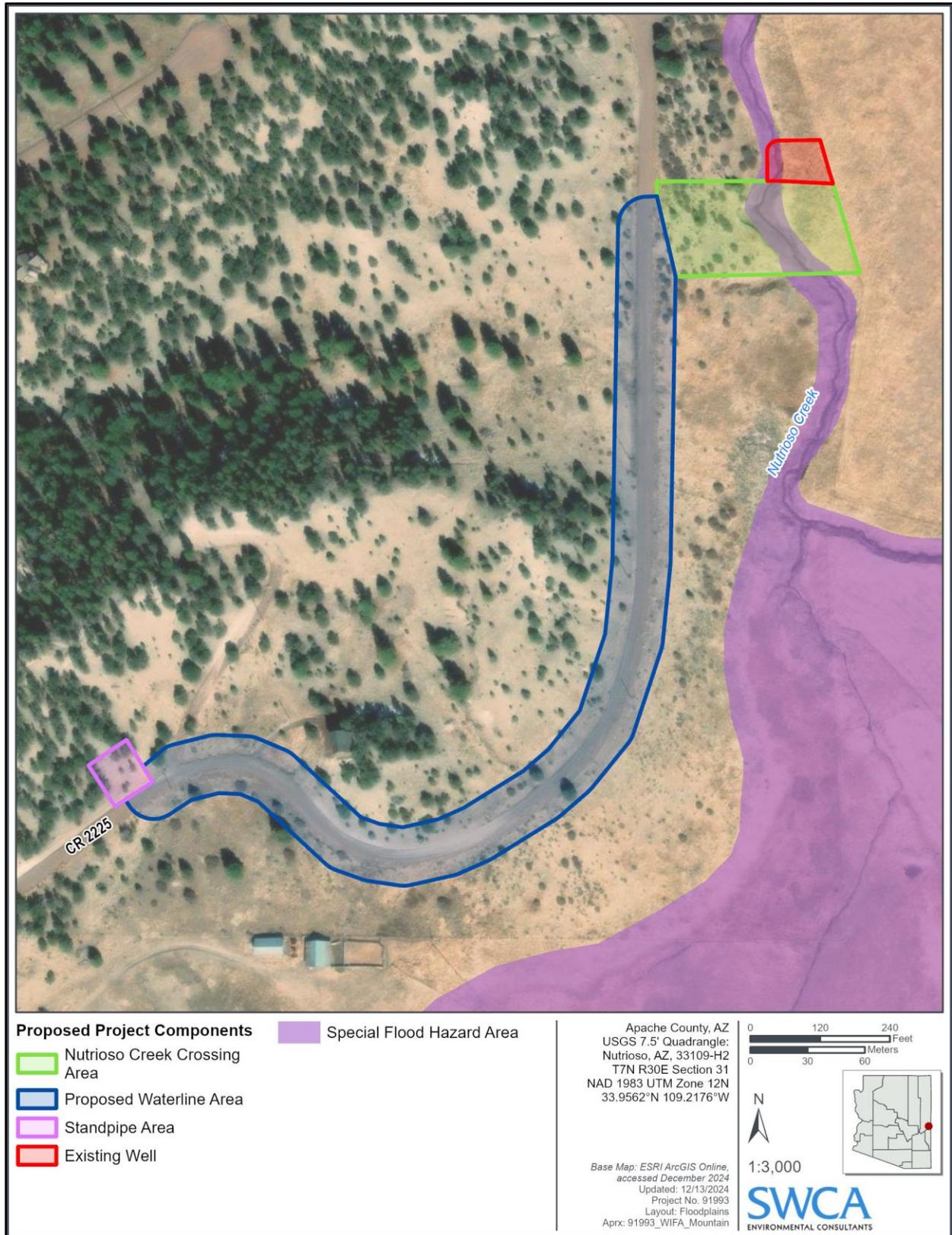


Figure 4. Floodplains in the project area.

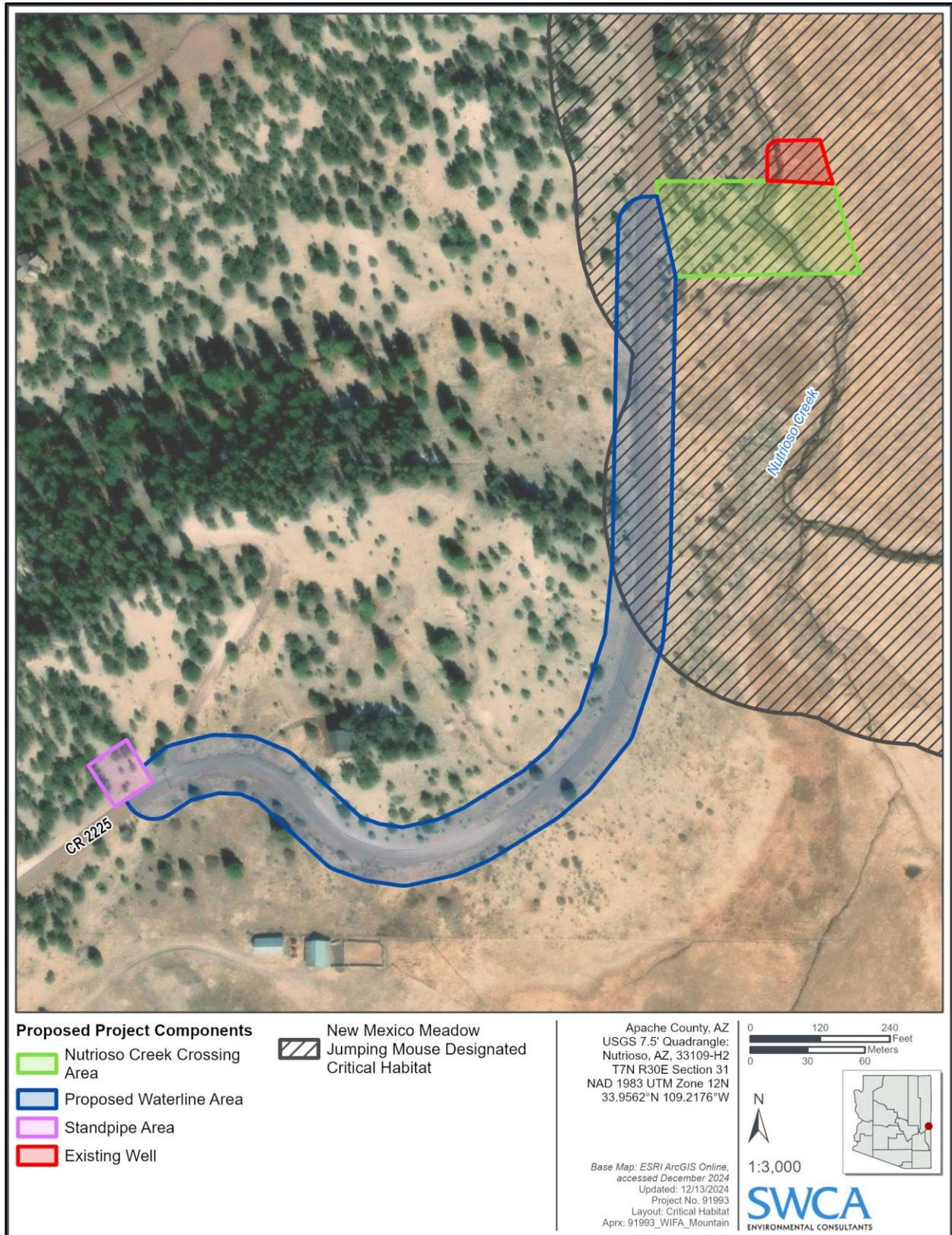


Figure 5. Designated critical habitat in the project area.



Figure 6. Photo of Nutrioso Creek from top of bank.



Figure 7. Photo of Nutrioso Creek from creek bed.

7 CERTIFICATION AND ENVIRONMENTAL REVIEW CHECKLIST

ENVIRONMENTAL REVIEW CHECKLIST

Drinking Water Projects
Project Number: DW-136-2022

Please complete the following checklist to allow WIFA to determine the necessary environmental review requirements for the proposed project. Please contact Sara Konrad at (602) 364-1319 or skonrad@azwifa.gov with any questions.

Section 1. General Information

Applicant Name:	Escudilla Mountain Domestic Water Improvement District	Date:	04/09/2024
Project Contact:	Lorie Knobbe	Phone Number:	602 570-5591
Project Title:	Escudilla Mountain DWID Standpipe	Project Number:	DW-136-2022
Physical Location:	14 CR 2224 Nutrioso AZ 85932		

Section 2. Categorical Exclusions. A project for which the answer to any part of statement 1 is "yes" may be eligible for a Categorical Exclusion. However, if any of the statements from 1a. through 1e. is answered "yes," then the project is not eligible for a Categorical Exclusion. [A.A.C. R-18-15-106(B)]

		Yes	No	Comments/Documentation (as applicable)
1.	The project relates to existing infrastructure systems and involves minor upgrading, minor expansion of system capacity, rehabilitation (including functional replacement) of the existing system and system components, or construction of new minor ancillary facilities adjacent to or on the same property as existing facilities.	<input type="radio"/>	<input checked="" type="radio"/>	
1a.	The project involves new or relocated discharges to surface water or groundwater.	<input type="radio"/>	<input checked="" type="radio"/>	
1b.	The project will likely result in the substantial increase in the volume or the loading of pollutant to the receiving water.	<input type="radio"/>	<input checked="" type="radio"/>	
1c.	The project will provide capacity to serve a population 30% greater than the existing population.	<input type="radio"/>	<input checked="" type="radio"/>	
1d.	A state or other regional growth plan or strategy does not support this project. <i>Answering "yes" indicates that the project is not supported.</i>	<input type="radio"/>	<input checked="" type="radio"/>	
1e.	The project directly or indirectly involves or relates to upgrading or extending infrastructure systems primarily for the purposes of future development.	<input type="radio"/>	<input checked="" type="radio"/>	

Section 3. Extraordinary Circumstances. [A.A.C. R-18-15-106(C)] If any of the following extraordinary circumstances apply to the project, it is not eligible for a Categorical Exclusion.

		Yes	No	Comments/Documentation (as applicable)
1.	The project is known or expected to have potentially significant adverse environmental impacts on the quality of the human environment either individually or cumulatively over time.	<input type="radio"/>	<input checked="" type="radio"/>	
2.	The project is known or expected to have disproportionately high and adverse human health or environmental effects on any community,	<input type="radio"/>	<input checked="" type="radio"/>	

	including minority, low-income, or federally-recognized Indian tribal communities.		
3.	The project is known or expected to significantly affect federally listed threatened or endangered species or their critical habitat.	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
4.	The project is known or expected to significantly affect national natural landmarks or any property with nationally significant historic, architectural, prehistoric, archeological, or cultural value, including but not limited to, property listed on or eligible for the Arizona or National Registers of Historic Places. http://azstateparks.com/SHPO/review.html	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
5.	The project is known or expected to significantly affect environmentally important natural resource areas such as:		
5a.	wetlands	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
5b.	floodplains	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
5c.	significant agricultural lands	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
5d.	aquifer recharge zones	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
5e.	wild and scenic rivers http://www.rivers.gov/arizona.php	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
5f.	significant fish or wildlife habitat	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
5g.	other environmentally important natural resource areas.	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
6.	The project is known or expected to cause significant adverse air quality effects.	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
7.	The project is known or expected to have a significant effect on the pattern and type of land use or growth and distribution of population, including altering the character of existing residential areas, or may not be consistent with state or local government, or federally-recognized Indian tribe approved land use or federal land management plans.	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
8.	The project is known or expected to cause significant public controversy about a potential environmental impact of the proposed action.	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
9.	The project is known or expected to be associated with providing financial assistance to a federal agency through an interagency agreement for a project that is known or expected to have potentially significant environmental impacts.	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
10.	The project is known or expected to conflict with federal, state, or local government, or federally-recognized Indian tribe environmental, resource-protection, or land-use laws or regulations.	<input type="radio"/>	<input checked="" type="radio"/> <input type="text"/>
Section 4. Special conditions			
6 of 7			

	Yes	No	Comments/Documentation (as applicable)
1. The project is for planning purposes only and does not include design or construction. <i>*If yes, the project may be exempt from environmental review requirements.</i>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="text"/>
2. An Environmental Assessment under NEPA has been conducted for this project or earlier phases of this project. <i>*If yes, provide a copy of the Environmental Assessment.</i>	<input type="radio"/>	<input checked="" type="radio"/>	<input type="text"/>

CERTIFICATION AND AUTHORIZATION

I certify that the information contained in this Environmental Review Checklist is, to the best of my knowledge, true, accurate and correct.

I hereby affirm that I, first: David last: Knobbe am the title: Board Chair and I am authorized by Escudilla Mountain Domestic Water Improvement District to submit this Environmental Review Checklist on behalf of the organization for which I am acting.

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APPENDIX A

State Historic Preservation Office Cultural Resources Concurrence

**WATER INFRASTRUCTURE FINANCE AUTHORITY OF ARIZONA and
STATE HISTORIC PRESERVATION OFFICE
Cultural Resources Review Form**

In accordance with the State Historic Preservation Act, (the State Act), A.R.S. 41-861 *et seq.*, the Water Infrastructure Finance Authority of Arizona (WIFA), a state agency, must consider the potential of activities or projects to impact significant cultural resources. WIFA provides projects with federal funds received from the Environmental Protection Agency, thereby making projects federal undertakings subject to review under Section 106 of the National Historic Preservation Act (as amended). Therefore, it is understood that *recipients of state and federal funds are required to comply with these laws throughout the project period.*

All ground disturbing (both surface and subsurface) projects that are funded by WIFA with state or federal monies, *including those on private, state, and federal or Tribal lands*, require consultation with the State Historic Preservation Office (SHPO) under the State Act or Section 106, as appropriate. SHPO assists state and federal agencies in the identification, documentation, and evaluation of historic properties and helps to resolve potential impacts to such properties. Projects using federal funds or on federal land may also require tribal consultation by the appropriate federal agency.

SHPO must review each loan application recommended for funding in order to determine the effect, if any, a proposed project may have on significant cultural resources. "Cultural resources" include prehistoric and historic archaeological sites, buildings, structures, districts and objects. A cultural resource is "significant" if it is important to the history, architecture, archaeology, engineering, or culture of a community, state, or nation. Significant prehistoric and historic cultural resources that are listed or eligible for listing in the Arizona Register of Historic Places or the National Register of Historic places are called "historic properties."

To assist SHPO in this review, the following information **MUST** be submitted with each application for funding:

- A completed copy of this form; **AND**
- A map showing the project area boundaries; **AND**
- If on non-private land, a copy of the land managing agency (i.e., federal, state, county, municipal, tribal) correspondence or consultation on potential impacts of the project on historic properties, if any; **AND**
- If a cultural resources survey or inventory report of the property has been conducted, include a copy, or include a copy of SHPO comments if the survey report has already been reviewed by SHPO.

Please answer the following questions:

1. WIFA Project Number (from PPL e-application): DW-055-2024
2. Project Title: Escudilla Mountain DWID Standpipe
3. Applicant Name and Address: Escudilla Mountain DWID, PO Box 371, Nutrioso AZ 85932
4. Current Land Owner/Manager(s): Escudilla Mountain DWID Board of Directors
5. Project Location, including County and Township, Range, Section: Apache County Township 7N, Range 30E, Section 31.
6. Total Project Area in acres (or total miles if linear project): 198.29
7. Does the proposed project have the potential to disturb the surface and/or subsurface of the ground? YES NO
8. Provide a brief description of the proposed project and specifically identify any surface or subsurface impacts that are expected; include surface area dimensions and depth: This standpipe project will deliver water from an existing well to a standpipe situated about 0.43 miles distance via a buried water pipeline constructed along County Road (CR) 2225. Most of the pipeline will be buried at a depth of 3 feet using a trench 18 inches wide. A portion of the pipeline will be constructed at an engineered-determined appropriate depth beneath Nutrioso Creek using proper tunneling equipment.
9. Are there any public health or safety concerns associated with the undertaking?
 YES NO

If YES, describe: _____

10. Describe the condition of the current ground surface within the entire project boundary area (for example, is the ground in a natural undisturbed condition, or has it been bladed, paved, graded, etc.). Estimate horizontal and vertical extent of existing disturbance. Also, attach photographs of project area to document condition (Note: photos are not necessary if the land is undisturbed): The well is located on natural undisturbed land. The distance from the well to County Road (CR) 2225 is 370.92 feet (ft) over undisturbed natural land. Nutrioso Creek lies between the well and CR 2225 with an approximate overall bank width of 60 ft. The pipeline from the well to the standpipe location will be tunneled underneath Nutrioso Creek, following CR 2225 to the standpipe. CR 2225 is a dirt and gravel road which is periodically graded and maintained by Apache County. The total length on CR 2225 including crossing the road is 2213.28 ft. This figure is based on crossing CR 2225 near the standpipe depending on where the engineer best sees fit. The standpipe will be constructed no more than 40 feet from CR 2225 and inside private

property which is natural and undisturbed. See attached maps and photos: Escudilla Mountain DWID w Wellsite, Escudilla Mountain Estates Unit 2 Easement Map, Distance from Well to Standpipe, DJ1-0026 and DJ1-0030.

11. Are there any known prehistoric and/or historic archaeological sites in or near the project area? YES NO UNKNOWN
12. Has the project area been previously surveyed for cultural resources by a qualified archaeologist? YES NO UNKNOWN

If YES, submit a copy of the survey report. Please attach any comments on the survey report made by the land managing agency and/or SHPO.

13. Are there any buildings or structures (including mines, bridges, dams, canals, etc.), which are historic (i.e., 50-years or older) in or adjacent to the project area?
 YES NO UNKNOWN

If YES, complete the Arizona Historic Property Inventory Form for each building or structure and submit it with your application.

<https://azstateparks.com/national-register-forms>

14. Is your project area within or near a historic district? YES NO UNKNOWN

If YES, name of the district: _____

Please sign on the line below certifying all information provided for this application is accurate to the best of your knowledge.


Applicant Signature /Date

David W. Knobbe
Applicant Printed Name

FOR SHPO USE ONLY	
SHPO Finding:	
<input checked="" type="checkbox"/>	No Historic Properties Affected (<i>loan funds will not affect historic properties</i>)
<input type="checkbox"/>	No Adverse Effect (<i>loan funds will not adversely affect historic properties</i>)
<input type="checkbox"/>	More Information Requested (see SHPO comments); continued WIFA and/or land manager consultation with SHPO is required (<i>loan will not be executed until consultation has been completed</i>)

Adverse Effect (see SHPO comments); continued WIFA and/or land manager consultation with SHPO is required (*loan will not be executed until consultation has been completed*)

SHPO COMMENTS:

Based on the survey conducted by SWCA, Environmental Consultants and reported in "Cultural Resources Survey for the Proposed Escudilla Mountain Domestic Water Improvement District Standpipe Project, Apache County, Arizona" (Ayers 2024), no historic properties are within the area of potential effects. No additional archaeological work is recommend.

SHPO Signature and Date:



Erin Davis

January 3, 2025

APPENDIX B

USFWS Information for Planning and Consultation Report



United States Department of the Interior



FISH AND WILDLIFE SERVICE
Arizona Ecological Services Field Office
9828 North 31st Ave
#c3
Phoenix, AZ 85051-2517
Phone: (602) 242-0210 Fax: (602) 242-2513

In Reply Refer To:

01/24/2025 18:15:13 UTC

Project Code: 2025-0006072

Project Name: WIFA Escudilla Mountain DWID Standpipe Project

Subject: List of threatened and endangered species that may occur in your proposed project location or may be affected by your proposed project

To Whom It May Concern:

The Fish and Wildlife Service (Service) is providing this list under section 7(c) of the Endangered Species Act (Act) of 1973, as amended (16 U.S.C. 1531 *et seq.*). The list you have generated identifies threatened, endangered, proposed, and candidate species, and designated and proposed critical habitat, that *may* occur within the One-Range that has been delineated for the species (candidate, proposed, or listed) and its critical habitat (designated or proposed) with which your project polygon intersects. These range delineations are based on biological metrics, and do not necessarily represent exactly where the species is located. Please refer to the species information found on ECOS to determine if suitable habitat for the species on your list occurs in your project area.

The purpose of the Act is to provide a means whereby threatened and endangered species and the habitats upon which they depend may be conserved. Under sections 7(a)(1) and 7(a)(2) of the Act and its implementing regulations (50 CFR 402 *et seq.*), Federal agencies are required to utilize their authorities to carry out programs for the conservation of Federal trust resources and to determine whether projects may affect federally listed species and/or designated critical habitat. A Biological Assessment is required for construction projects (or other undertakings having similar physical impacts) that are major Federal actions significantly affecting the quality of the human environment as defined in the National Environmental Policy Act (42 U.S.C. 4332(2)(c)). For projects other than major construction activities, the Service suggests that a biological evaluation similar to a Biological Assessment be prepared to determine whether the project may affect listed or proposed species and/or designated or proposed critical habitat. Recommended contents of a Biological Assessment are described at 50 CFR 402.12.

If the Federal action agency determines that listed species or critical habitat *may be affected* by a federally funded, permitted or authorized activity, the agency must consult with us pursuant to 50 CFR 402. Note that a "may affect" determination includes effects that may not be adverse and that may be beneficial, insignificant, or discountable. An effect exists even if only one individual

or habitat segment may be affected. The effects analysis should include the entire action area, which often extends well outside the project boundary or "footprint." For example, projects that involve streams and river systems should consider downstream affects. If the Federal action agency determines that the action may jeopardize a *proposed* species or may adversely modify *proposed* critical habitat, the agency must enter into a section 7 conference. The agency may choose to confer with us on an action that may affect proposed species or critical habitat.

Candidate species are those for which there is sufficient information to support a proposal for listing. Although candidate species have no legal protection under the Act, we recommend that they be considered in the planning process in the event they become proposed or listed prior to project completion. More information on the regulations (50 CFR 402) and procedures for section 7 consultation, including the role of permit or license applicants, can be found in our Endangered Species Consultation Handbook at: <https://www.fws.gov/sites/default/files/documents/endangered-species-consultation-handbook.pdf>.

We also advise you to consider species protected under the Migratory Bird Treaty Act (MBTA) (16 U.S.C. 703-712) and the Bald and Golden Eagle Protection Act (Eagle Act) (16 U.S.C. 668 *et seq.*). The MBTA prohibits the taking, killing, possession, transportation, and importation of migratory birds, their eggs, parts, and nests, except when authorized by the Service. The Eagle Act prohibits anyone, without a permit, from taking (including disturbing) eagles, and their parts, nests, or eggs. Currently 1,026 species of birds are protected by the MBTA, including the western burrowing owl (*Athene cunicularia hypugaea*). Protected western burrowing owls can be found in urban areas and may use their nest/burrows year-round; destruction of the burrow may result in the unpermitted take of the owl or their eggs.

If a bald eagle or golden eagle nest occurs in or near the proposed project area, our office should be contacted for Technical Assistance. An evaluation must be performed to determine whether the project is likely to disturb or harm eagles. The National Bald Eagle Management Guidelines provide recommendations to minimize potential project impacts to bald eagles (see <https://www.fws.gov/law/bald-and-golden-eagle-protection-act> and <https://www.fws.gov/program/eagle-management>).

The Division of Migratory Birds (505/248-7882) administers and issues permits under the MBTA and Eagle Act, while our office can provide guidance and Technical Assistance. For more information regarding the MBTA, BGPEA, and permitting processes, please visit the following web site: <https://www.fws.gov/program/migratory-bird-permit>. Guidance for minimizing impacts to migratory birds for communication tower projects (e.g. cellular, digital television, radio, and emergency broadcast) can be found at <https://www.fws.gov/media/recommended-best-practices-communication-tower-design-siting-construction-operation>.

The U.S. Army Corps of Engineers (Corps) may regulate activities that involve streams (including some intermittent streams) and/or wetlands. We recommend that you contact the Corps to determine their interest in proposed projects in these areas. For activities within a National Wildlife Refuge, we recommend that you contact refuge staff for specific information about refuge resources, please visit [this link](#) or visit <https://www.fws.gov/program/national->

[wildlife-refuge-system](#) to locate the refuge you would be working in or around.

If your action is on tribal land or has implications for off-reservation tribal interests, we encourage you to contact the tribe(s) and the Bureau of Indian Affairs (BIA) to discuss potential tribal concerns, and to invite any affected tribe and the BIA to participate in the section 7 consultation. In keeping with our tribal trust responsibility, we will notify tribes that may be affected by proposed actions when section 7 consultation is initiated. For more information, please contact our Tribal Coordinator, John Nystedt, at 928/556-2160 or John.Nystedt@fws.gov.

We also recommend you seek additional information and coordinate your project with the Arizona Game and Fish Department. Information on known species detections, special status species, and Arizona species of greatest conservation need, such as the western burrowing owl and the Sonoran desert tortoise (*Gopherus morafkai*) can be found by using their Online Environmental Review Tool, administered through the Heritage Data Management System and Project Evaluation Program (<https://www.azgfd.com/wildlife-conservation/planning-for-wildlife/project-evaluation-program/>).

We appreciate your concern for threatened and endangered species. Please include the Consultation Code in the header of this letter with any request for consultation or correspondence about your project that you submit to our office. If we may be of further assistance, please contact our Flagstaff office at 928/556-2118 for projects in northern Arizona, our general Phoenix number 602/242-0210 for central Arizona, or 520/670-6144 for projects in southern Arizona.

Sincerely,
/s/

Heather Whitlaw
Field Supervisor
Attachment

Attachment(s):

- Official Species List
- USFWS National Wildlife Refuges and Fish Hatcheries
- Bald & Golden Eagles
- Migratory Birds
- Wetlands

OFFICIAL SPECIES LIST

This list is provided pursuant to Section 7 of the Endangered Species Act, and fulfills the requirement for Federal agencies to "request of the Secretary of the Interior information whether any species which is listed or proposed to be listed may be present in the area of a proposed action".

This species list is provided by:

Arizona Ecological Services Field Office

9828 North 31st Ave

#c3

Phoenix, AZ 85051-2517

(602) 242-0210

PROJECT SUMMARY

Project Code: 2025-0006072

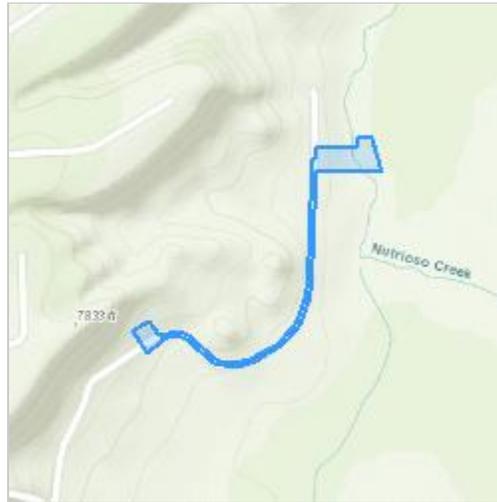
Project Name: WIFA Escudilla Mountain DWID Standpipe Project

Project Type: Water Supply Pipeline - New Constr - Below Ground

Project Description: standpipe and waterline construction project

Project Location:

The approximate location of the project can be viewed in Google Maps: <https://www.google.com/maps/@33.95622,-109.21669947285292,14z>



Counties: Apache County, Arizona

ENDANGERED SPECIES ACT SPECIES

There is a total of 10 threatened, endangered, or candidate species on this species list.

Species on this list should be considered in an effects analysis for your project and could include species that exist in another geographic area. For example, certain fish may appear on the species list because a project could affect downstream species.

IPaC does not display listed species or critical habitats under the sole jurisdiction of NOAA Fisheries¹, as USFWS does not have the authority to speak on behalf of NOAA and the Department of Commerce.

See the "Critical habitats" section below for those critical habitats that lie wholly or partially within your project area under this office's jurisdiction. Please contact the designated FWS office if you have questions.

-
1. [NOAA Fisheries](#), also known as the National Marine Fisheries Service (NMFS), is an office of the National Oceanic and Atmospheric Administration within the Department of Commerce.

MAMMALS

NAME	STATUS
Mexican Wolf <i>Canis lupus baileyi</i> Population: U.S.A. (portions of AZ and NM)see 17.84(k) No critical habitat has been designated for this species. Species profile: https://ecos.fws.gov/ecp/species/3916	Experimental Population, Non-Essential
New Mexico Meadow Jumping Mouse <i>Zapus hudsonius luteus</i> There is final critical habitat for this species. Your location overlaps the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/7965	Endangered

BIRDS

NAME	STATUS
Mexican Spotted Owl <i>Strix occidentalis lucida</i> There is final critical habitat for this species. Your location does not overlap the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/8196	Threatened
Southwestern Willow Flycatcher <i>Empidonax traillii extimus</i> There is final critical habitat for this species. Your location does not overlap the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/6749	Endangered
Yellow-billed Cuckoo <i>Coccyzus americanus</i> Population: Western U.S. DPS There is final critical habitat for this species. Your location does not overlap the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/3911	Threatened

AMPHIBIANS

NAME	STATUS
Chiricahua Leopard Frog <i>Rana chiricahuensis</i> There is final critical habitat for this species. Your location does not overlap the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/1516	Threatened

FISHES

NAME	STATUS
Little Colorado Spinedace <i>Lepidomeda vittata</i> There is final critical habitat for this species. Your location does not overlap the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/6640	Threatened
Loach Minnow <i>Tiaroga cobitis</i> There is final critical habitat for this species. Your location does not overlap the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/6922	Endangered

INSECTS

NAME	STATUS
Monarch Butterfly <i>Danaus plexippus</i> There is proposed critical habitat for this species. Your location does not overlap the critical habitat. Species profile: https://ecos.fws.gov/ecp/species/9743	Proposed Threatened
Suckley's Cuckoo Bumble Bee <i>Bombus suckleyi</i> Population: No critical habitat has been designated for this species. Species profile: https://ecos.fws.gov/ecp/species/10885	Proposed Endangered

CRITICAL HABITATS

There is 1 critical habitat wholly or partially within your project area under this office's jurisdiction.

NAME	STATUS
New Mexico Meadow Jumping Mouse <i>Zapus hudsonius luteus</i> https://ecos.fws.gov/ecp/species/7965#crithab	Final

USFWS NATIONAL WILDLIFE REFUGE LANDS AND FISH HATCHERIES

Any activity proposed on lands managed by the [National Wildlife Refuge](#) system must undergo a 'Compatibility Determination' conducted by the Refuge. Please contact the individual Refuges to discuss any questions or concerns.

THERE ARE NO REFUGE LANDS OR FISH HATCHERIES WITHIN YOUR PROJECT AREA.

BALD & GOLDEN EAGLES

Bald and Golden Eagles are protected under the Bald and Golden Eagle Protection Act ² and the Migratory Bird Treaty Act (MBTA) ¹. Any person or organization who plans or conducts activities that may result in impacts to Bald or Golden Eagles, or their habitats, should follow appropriate regulations and consider implementing appropriate avoidance and minimization measures, as described in the various links on this page.

1. The [Bald and Golden Eagle Protection Act](#) of 1940.
2. The [Migratory Birds Treaty Act](#) of 1918.
3. 50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)

There are Bald Eagles and/or Golden Eagles in your [project](#) area.

Measures for Proactively Minimizing Eagle Impacts

For information on how to best avoid and minimize disturbance to nesting bald eagles, please review the [National Bald Eagle Management Guidelines](#). You may employ the timing and activity-specific distance recommendations in this document when designing your project/activity to avoid and minimize eagle impacts. For bald eagle information specific to Alaska, please refer to [Bald Eagle Nesting and Sensitivity to Human Activity](#).

The FWS does not currently have guidelines for avoiding and minimizing disturbance to nesting Golden Eagles. For site-specific recommendations regarding nesting Golden Eagles, please consult with the appropriate Regional [Migratory Bird Office](#) or [Ecological Services Field Office](#).

If disturbance or take of eagles cannot be avoided, an [incidental take permit](#) may be available to authorize any take that results from, but is not the purpose of, an otherwise lawful activity. For assistance making this determination for Bald Eagles, visit the [Do I Need A Permit Tool](#). For assistance making this determination for golden eagles, please consult with the appropriate Regional [Migratory Bird Office](#) or [Ecological Services Field Office](#).

Ensure Your Eagle List is Accurate and Complete

If your project area is in a poorly surveyed area in IPaC, your list may not be complete and you may need to rely on other resources to determine what species may be present (e.g. your local FWS field office, state surveys, your own surveys). Please review the [Supplemental Information on Migratory Birds and Eagles](#), to help you properly interpret the report for your specified location, including determining if there is sufficient data to ensure your list is accurate.

For guidance on when to schedule activities or implement avoidance and minimization measures to reduce impacts to bald or golden eagles on your list, see the "Probability of Presence Summary" below to see when these bald or golden eagles are most likely to be present and breeding in your project area.

NAME	BREEDING SEASON
Bald Eagle <i>Haliaeetus leucocephalus</i> This is not a Bird of Conservation Concern (BCC) in this area, but warrants attention because of the Eagle Act or for potential susceptibilities in offshore areas from certain types of development or activities. https://ecos.fws.gov/ecp/species/1626	Breeds Oct 15 to Jul 31

PROBABILITY OF PRESENCE SUMMARY

The graphs below provide our best understanding of when birds of concern are most likely to be present in your project area. This information can be used to tailor and schedule your project activities to avoid or minimize impacts to birds. Please make sure you read "[Supplemental Information on Migratory Birds and Eagles](#)", specifically the FAQ section titled "Proper Interpretation and Use of Your Migratory Bird Report" before using or attempting to interpret this report.

Probability of Presence (■)

Green bars; the bird's relative probability of presence in the 10km grid cell(s) your project overlaps during that week of the year.

Breeding Season (■)

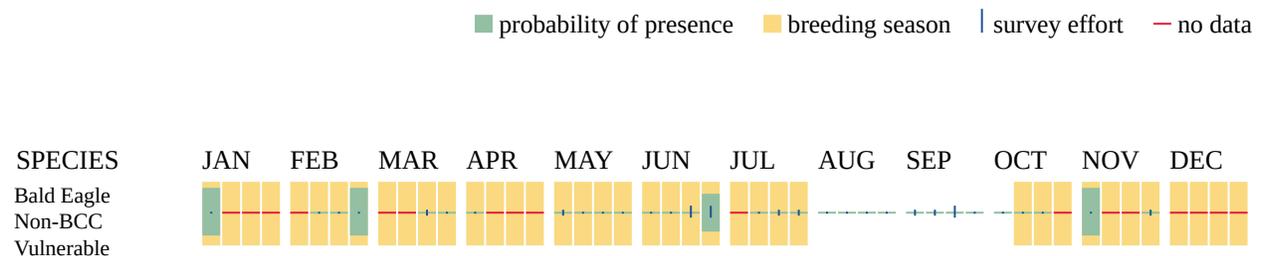
Yellow bars; liberal estimate of the timeframe inside which the bird breeds across its entire range.

Survey Effort (|)

Vertical black lines; the number of surveys performed for that species in the 10km grid cell(s) your project area overlaps.

No Data (-)

A week is marked as having no data if there were no survey events for that week.



Additional information can be found using the following links:

- Eagle Management <https://www.fws.gov/program/eagle-management>
- Measures for avoiding and minimizing impacts to birds <https://www.fws.gov/library/collections/avoiding-and-minimizing-incident-take-migratory-birds>
- Nationwide avoidance and minimization measures for birds <https://www.fws.gov/sites/default/files/documents/nationwide-standard-conservation-measures.pdf>
- Supplemental Information for Migratory Birds and Eagles in IPaC <https://www.fws.gov/media/supplemental-information-migratory-birds-and-bald-and-golden-eagles-may-occur-project-action>

MIGRATORY BIRDS

The Migratory Bird Treaty Act (MBTA) ¹ prohibits the take (including killing, capturing, selling, trading, and transport) of protected migratory bird species without prior authorization by the Department of Interior U.S. Fish and Wildlife Service (Service). The incidental take of migratory birds is the injury or death of birds that results from, but is not the purpose, of an activity. The Service interprets the MBTA to prohibit incidental take.

-
1. The [Migratory Birds Treaty Act](#) of 1918.
 2. The [Bald and Golden Eagle Protection Act](#) of 1940.
 3. 50 C.F.R. Sec. 10.12 and 16 U.S.C. Sec. 668(a)

For guidance on when to schedule activities or implement avoidance and minimization measures to reduce impacts to migratory birds on your list, see the "Probability of Presence Summary" below to see when these birds are most likely to be present and breeding in your project area.

NAME	BREEDING SEASON
<p>Bald Eagle <i>Haliaeetus leucocephalus</i> This is not a Bird of Conservation Concern (BCC) in this area, but warrants attention because of the Eagle Act or for potential susceptibilities in offshore areas from certain types of development or activities. https://ecos.fws.gov/ecp/species/1626</p>	Breeds Oct 15 to Jul 31
<p>Black-throated Gray Warbler <i>Setophaga nigrescens</i> This is a Bird of Conservation Concern (BCC) only in particular Bird Conservation Regions (BCRs) in the continental USA https://ecos.fws.gov/ecp/species/9584</p>	Breeds May 1 to Jul 20
<p>Broad-tailed Hummingbird <i>Selasphorus platycercus</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/11935</p>	Breeds May 25 to Aug 21
<p>Cordilleran Flycatcher <i>Empidonax occidentalis</i> This is a Bird of Conservation Concern (BCC) only in particular Bird Conservation Regions (BCRs) in the continental USA https://ecos.fws.gov/ecp/species/11949</p>	Breeds Apr 25 to Jul 25
<p>Evening Grosbeak <i>Coccothraustes vespertinus</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9465</p>	Breeds May 15 to Aug 10
<p>Flammulated Owl <i>Psiloscoops flammeolus</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/7728</p>	Breeds May 10 to Aug 15
<p>Grace's Warbler <i>Setophaga graciae</i> This is a Bird of Conservation Concern (BCC) only in particular Bird Conservation Regions (BCRs) in the continental USA https://ecos.fws.gov/ecp/species/9514</p>	Breeds May 20 to Jul 20
<p>Lewis's Woodpecker <i>Melanerpes lewis</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9408</p>	Breeds Apr 20 to Sep 30
<p>Long-eared Owl <i>asio otus</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/3631</p>	Breeds Mar 1 to Jul 15

NAME	BREEDING SEASON
Olive-sided Flycatcher <i>Contopus cooperi</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/3914	Breeds May 20 to Aug 31
Pinyon Jay <i>Gymnorhinus cyanocephalus</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9420	Breeds Feb 15 to Jul 15
Plumbeous Vireo <i>Vireo plumbeus</i> This is a Bird of Conservation Concern (BCC) only in particular Bird Conservation Regions (BCRs) in the continental USA https://ecos.fws.gov/ecp/species/11933	Breeds May 10 to Aug 5
Red-faced Warbler <i>Cardellina rubrifrons</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/9578	Breeds May 10 to Jul 15
Western Grebe <i>aechmophorus occidentalis</i> This is a Bird of Conservation Concern (BCC) throughout its range in the continental USA and Alaska. https://ecos.fws.gov/ecp/species/6743	Breeds Jun 1 to Aug 31

PROBABILITY OF PRESENCE SUMMARY

The graphs below provide our best understanding of when birds of concern are most likely to be present in your project area. This information can be used to tailor and schedule your project activities to avoid or minimize impacts to birds. Please make sure you read "[Supplemental Information on Migratory Birds and Eagles](#)", specifically the FAQ section titled "Proper Interpretation and Use of Your Migratory Bird Report" before using or attempting to interpret this report.

Probability of Presence (■)

Green bars; the bird's relative probability of presence in the 10km grid cell(s) your project overlaps during that week of the year.

Breeding Season (■)

Yellow bars; liberal estimate of the timeframe inside which the bird breeds across its entire range.

Survey Effort (|)

Vertical black lines; the number of surveys performed for that species in the 10km grid cell(s) your project area overlaps.

No Data (—)

A week is marked as having no data if there were no survey events for that week.



Western Grebe
BCC Rangewide
(CON)



Additional information can be found using the following links:

- Eagle Management <https://www.fws.gov/program/eagle-management>
- Measures for avoiding and minimizing impacts to birds <https://www.fws.gov/library/collections/avoiding-and-minimizing-incident-take-migratory-birds>
- Nationwide avoidance and minimization measures for birds
- Supplemental Information for Migratory Birds and Eagles in IPaC <https://www.fws.gov/media/supplemental-information-migratory-birds-and-bald-and-golden-eagles-may-occur-project-action>

WETLANDS

Impacts to [NWI wetlands](#) and other aquatic habitats may be subject to regulation under Section 404 of the Clean Water Act, or other State/Federal statutes.

For more information please contact the Regulatory Program of the local [U.S. Army Corps of Engineers District](#).

Please note that the NWI data being shown may be out of date. We are currently working to update our NWI data set. We recommend you verify these results with a site visit to determine the actual extent of wetlands on site.

RIVERINE

- R2UBH

IPAC USER CONTACT INFORMATION

Agency: Arizona Water Infrastructure Finance Authority
Name: Meggan Dugan
Address: 20 E Thomas Road
Address Line 2: Ste 1700
City: Phoenix
State: AZ
Zip: 85012
Email: mdugan@swca.com
Phone: 6022743831

LEAD AGENCY CONTACT INFORMATION

Lead Agency: Environmental Protection Agency

APPENDIX C

AZGFD Arizona Heritage Geographic Information System Environmental Review Tool

Arizona Environmental Online Review Tool Report



*Arizona Game and Fish Department Mission
To conserve Arizona's diverse wildlife resources and
manage for safe, compatible outdoor recreation
opportunities for current and future generations.*

The Department requests further coordination to provide project/species specific recommendations. Please use the [Project Evaluation Form](#) to submit your project to the Project Evaluation Program at PEP@azgfd.gov.

Project Name:

WIFA Escudilla Mountain

Project Type:

Water Use, Transfer, and Channel Activities, Water delivery and supply line or effluent delivery line (operated by municipality or water company), New lines or expansion of existing lines

Project ID:

HGIS-23127

Project Description:

The Escudilla Mountain Domestic Water Improvement District (DWID) is planning to install a standpipe and approximately 0.43 mile of associated pipelines to connect the standpipe to an existing well.

Contact Person:

Erica Fraley

Organization:

SWCA, Inc.

On Behalf Of:

OTHER_STATE

Disclaimer:

1. This Environmental Review is based on the project study area that was entered. The report must be updated if the project study area, location, or the type of project changes.
2. This is a preliminary environmental screening tool. It is not a substitute for the potential knowledge gained by having a biologist conduct a field survey of the project area. This review is also not intended to replace environmental consultation (including federal consultation under the Endangered Species Act), land use permitting, or the Departments review of site-specific projects.
3. The Departments Heritage Data Management System (HDMS) data is not intended to include potential distribution of special status species. Arizona is large and diverse with plants, animals, and environmental conditions that are ever changing. Consequently, many areas may contain species that biologists do not know about or species previously noted in a particular area may no longer occur there. HDMS data contains information about species occurrences that have actually been reported to the Department. Not all of Arizona has been surveyed for special status species, and surveys that have been conducted have varied greatly in scope and intensity. Such surveys may reveal previously undocumented population of species of special concern.
4. Arizona Wildlife Conservation Strategy (AWCS), specifically Species of Greatest Conservation Need (SGCN), represent potential species distribution models for the State of Arizona which are subject to ongoing change, modification and refinement. The status of a wildlife resource can change quickly, and the availability of new data will necessitate a refined assessment.

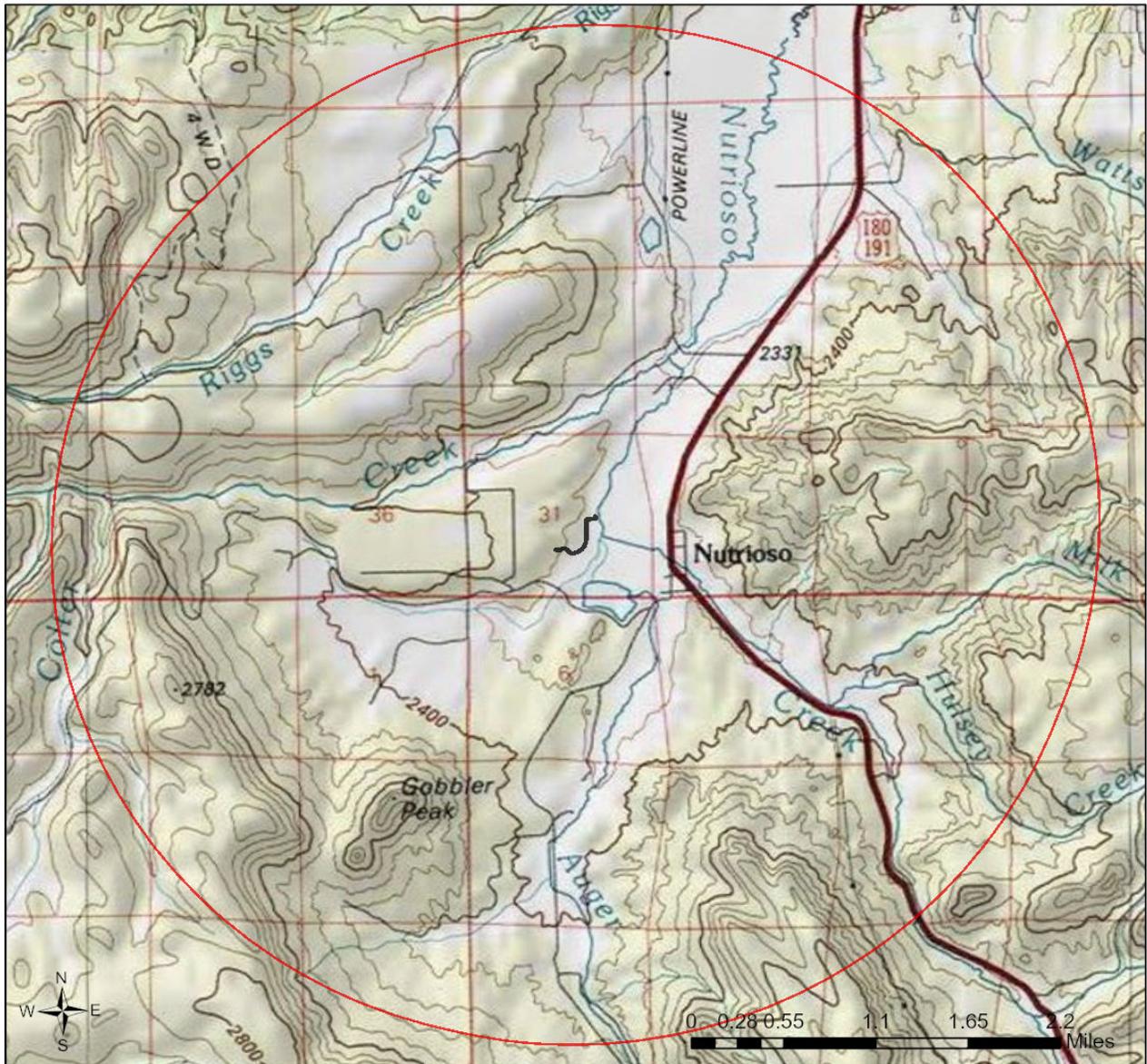
Locations Accuracy Disclaimer:

Project locations are assumed to be both precise and accurate for the purposes of environmental review. The creator/owner of the Project Review Report is solely responsible for the project location and thus the correctness of the Project Review Report content.

Recommendations Disclaimer:

1. The Department is interested in the conservation of all fish and wildlife resources, including those species listed in this report and those that may have not been documented within the project vicinity as well as other game and nongame wildlife.
2. Recommendations have been made by the Department, under authority of Arizona Revised Statutes Title 5 (Amusements and Sports), 17 (Game and Fish), and 28 (Transportation).
3. Potential impacts to fish and wildlife resources may be minimized or avoided by the recommendations generated from information submitted for your proposed project. These recommendations are preliminary in scope, designed to provide early considerations on all species of wildlife.
4. Making this information directly available does not substitute for the Department's review of project proposals, and should not decrease our opportunity to review and evaluate additional project information and/or new project proposals.
5. Further coordination with the Department requires the submittal of this Environmental Review Report with a cover letter and project plans or documentation that includes project narrative, acreage to be impacted, how construction or project activity(s) are to be accomplished, and project locality information (including site map). Once AGFD had received the information, please allow 30 days for completion of project reviews. Send requests to:
Project Evaluation Program, Habitat Branch
Arizona Game and Fish Department
5000 West Carefree Highway
Phoenix, Arizona 85086-5000
Phone Number: (623) 236-7600
Fax Number: (623) 236-7366
Or
PEP@azgfd.gov
6. Coordination may also be necessary under the National Environmental Policy Act (NEPA) and/or Endangered Species Act (ESA). Site specific recommendations may be proposed during further NEPA/ESA analysis or through coordination with affected agencies.

WIFA Escudilla Mountain USA Topo Basemap With Locator Map



- Buffered Project Boundary
- Project Boundary

Project Size (acres): 3.55
Lat/Long (DD): 33.9565 / -109.2167
County(s): Apache
AGFD Region(s): Pinetop
Township/Range(s): T7N, R30E
USGS Quad(s): NUTRIOSO

County of Yavapai, Esri, TomTom, Garmin, FAO, NOAA, USGS, EPA, USFWS
Copyright:© 2013 National Geographic Society, i-cubed
Esri, USGS



WIFA Escudilla Mountain

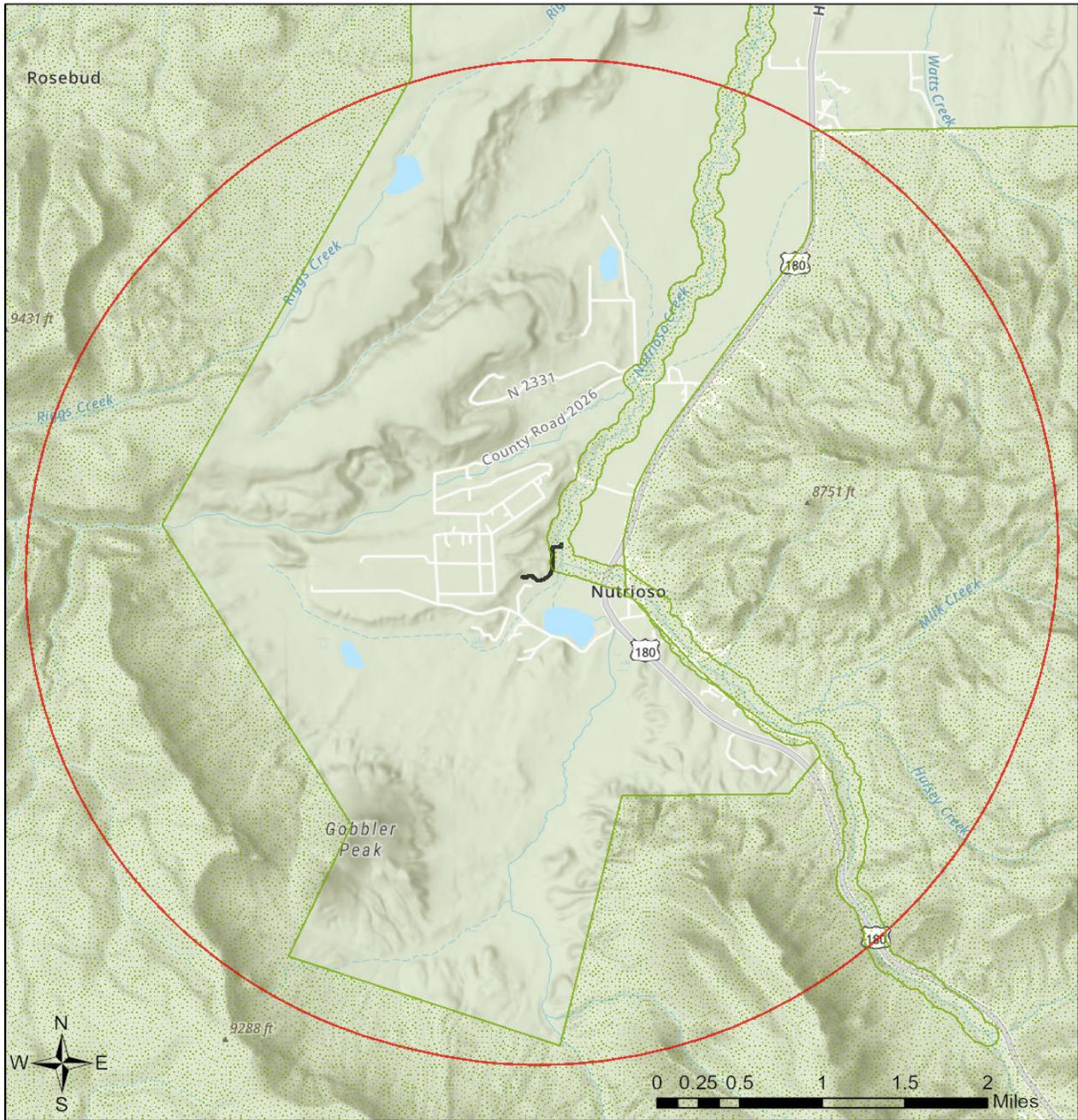
Web Map As Submitted By User



-  Buffered Project Boundary
-  Project Boundary

Project Size (acres): 3.55
Lat/Long (DD): 33.9565 / -109.2167
County(s): Apache
AGFD Region(s): Pinetop
Township/Range(s): T7N, R30E
USGS Quad(s): NUTRIOS0
Esri, NASA, NGA, USGS, FEMA

WIFA Escudilla Mountain Important Areas

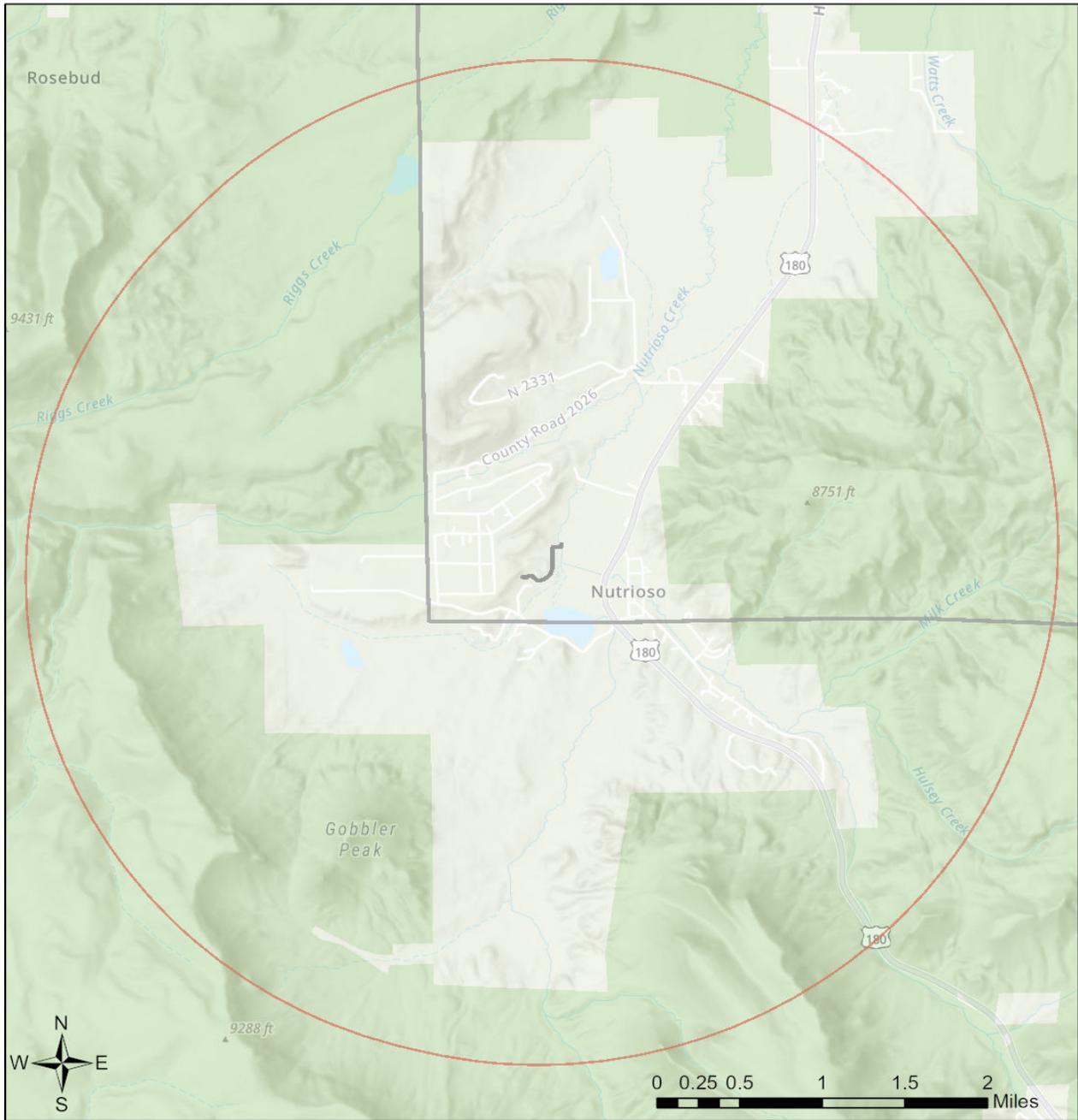


- Buffered Project Boundary
- Project Boundary
- Important Bird Areas
- Critical Habitat
- Pinal County Riparian
- Wildlife Connectivity

Project Size (acres): 3.55
 Lat/Long (DD): 33.9565 / -109.2167
 County(s): Apache
 AGFD Region(s): Pinetop
 Township/Range(s): T7N, R30E
 USGS Quad(s): NUTRIOSO

Esri, TomTom, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, Bureau of Land Management, EPA, NPS, USDA, USFWS
 Esri, NASA, NGA, USGS, FEMA

WIFA Escudilla Mountain Township/Ranges and Land Ownership



- | | |
|---------------------------|------------------------|
| Buffered Project Boundary | Mixed/Other |
| Project Boundary | National Park/Mon. |
| AZ Game & Fish Dept. | Private |
| BLM | State & Regional Parks |
| BOR | State Trust |
| Indian Res. | US Forest Service |
| Military | Wildlife Area/Refuge |
| | Township/Ranges |

Project Size (acres): 3.55
 Lat/Long (DD): 33.9565 / -109.2167
 County(s): Apache
 AGFD Region(s): Pinetop
 Township/Range(s): T7N, R30E
 USGS Quad(s): NUTRIOSO

Esri, TomTom, Garmin, SafeGraph, GeoTechnologies, Inc, METI/NASA, USGS, Bureau of Land Management, EPA, INPS, USDA, USFWS
 Esri, NASA, NGA, USGS, FEMA

Special Status Species Documented within 3 Miles of Project Vicinity

Scientific Name	Common Name	FWS	USFS	BLM	NPL	SGCN
Accipiter atricapillus	American Goshawk	SC	S	S		2
Asio otus	Long-eared Owl					2
Astragalus nutriosensis	Nutrioso Milk-vetch	SC			SR	
Canis lupus baileyi	Mexican Wolf	LE,XN		S		1
Circus hudsonius	Northern Harrier					2
Haliaeetus leucocephalus (wintering pop.)	Bald Eagle - Winter Population	SC, BGA	S	S		
Lepidomeda vittata	Little Colorado Spinedace	LT		S		1
Microtus montanus	Montane Vole					2
Packeria hartiana	Hart's Groundsel	SC			SR	
Psiloscops flammeolus	Flammulated Owl					2
Salix bebbiana	Bebb's Willow		S			
Selasphorus platycercus	Broad-tailed Hummingbird					2
Strix occidentalis lucida	Mexican Spotted Owl	LT		S		1
Zapus hudsonius luteus	New Mexico Meadow Jumping Mouse	LE	S			1

Note: Status code definitions can be found at <https://www.azgfd.com/wildlife-conservation/on-the-ground-conservation/state-wildlife-action-plan/state-wildlife-action-plan-status-definitions/>.

Special Areas Documented that Intersect with Project Footprint as Drawn

Scientific Name	Common Name	FWS	USFS	BLM	NPL	SGCN
CH for Zapus hudsonius luteus	New Mexico Jumping Mouse Designated Critical Habitat					
Nutrioso Creek middle - USFS Boundary upstream to confluence with Hulsey Creek	Conservation Opportunity Area					
Nutrioso Rudd	Conservation Opportunity Area					

Note: Status code definitions can be found at <https://www.azgfd.com/wildlife-conservation/on-the-ground-conservation/state-wildlife-action-plan/state-wildlife-action-plan-status-definitions/>.

Species of Greatest Conservation Need Predicted that Intersect with Project Footprint as Drawn, based on Predicted Range Models

Scientific Name	Common Name	FWS	USFS	BLM	NPL	SGCN
Accipiter atricapillus	American Goshawk	SC	S	S		2
Aechmophorus clarkii	Clark's Grebe					2
Aechmophorus occidentalis	Western Grebe					2
Anaxyrus microscaphus	Arizona Toad	SC		S		2
Anodonta californiensis	California Floater	SC	S			1
Aquila chrysaetos	Golden Eagle			S		2
Asio otus	Long-eared Owl					2
Buteo regalis	Ferruginous Hawk	SC		S		2

Species of Greatest Conservation Need Predicted that Intersect with Project Footprint as Drawn, based on Predicted Range Models

Scientific Name	Common Name	FWS	USFS	BLM	NPL	SGCN
<i>Buteogallus anthracinus</i>	Common Black Hawk					2
<i>Callospermophilus lateralis</i>	Golden-mantled Ground Squirrel					2
<i>Canis lupus baileyi</i>	Mexican Wolf	LE,XN		S		1
<i>Cardellina rubrifrons</i>	Red-faced Warbler					2
<i>Catharus ustulatus</i>	Swainson's Thrush					2
<i>Catostomus discobolus</i>	Bluehead Sucker	PS		S		2
<i>Catostomus sp. 3</i>	Little Colorado Sucker	CCA	S	S		2
<i>Chordeiles minor</i>	Common Nighthawk					2
<i>Cinclus mexicanus</i>	American Dipper					2
<i>Coccothraustes vespertinus</i>	Evening Grosbeak					2
<i>Contopus cooperi</i>	Olive-sided Flycatcher	SC				2
<i>Corynorhinus townsendii pallescens</i>	Pale Townsend's Big-eared Bat	SC	S	S		1
<i>Cyrtonyx montezumae</i>	Montezuma Quail					3
<i>Dumetella carolinensis</i>	Gray Catbird		S			3
<i>Empidonax traillii extimus</i>	Southwestern Willow Flycatcher	LE		S		1
<i>Empidonax wrightii</i>	Gray Flycatcher					2
<i>Euderma maculatum</i>	Spotted Bat	SC	S	S		2
<i>Eugenes fulgens</i>	Rivoli's Hummingbird					2
<i>Falco mexicanus</i>	Prairie Falcon					2
<i>Falco peregrinus anatum</i>	American Peregrine Falcon	SC	S	S		1
<i>Falco sparverius</i>	American Kestrel					2
<i>Glaucidium gnoma californicum</i>	Northern Pygmy-owl					2
<i>Gymnorhinus cyanocephalus</i>	Pinyon Jay	UR		S		2
<i>Haemorhous cassinii</i>	Cassin's Finch					2
<i>Haliaeetus leucocephalus</i>	Bald Eagle	SC	S	S		1
<i>Icterus bullockii</i>	Bullock's Oriole					2
<i>Idionycteris phyllotis</i>	Allen's Lappet-browed Bat	SC	S	S		2
<i>Lasiurus cinereus</i>	Hoary Bat					2
<i>Lepidomeda vittata</i>	Little Colorado Spinedace	LT		S		1
<i>Megascops kennicottii</i>	Western Screech-owl					2
<i>Melanerpes lewis</i>	Lewis's Woodpecker					2
<i>Microtus longicaudus</i>	Long-tailed Vole					3
<i>Microtus montanus</i>	Montane Vole					2
<i>Myadestes townsendi</i>	Townsend's Solitaire					2
<i>Myotis auriculus</i>	Southwestern Myotis					2
<i>Myotis thysanodes</i>	Fringed Myotis	SC				2
<i>Myotis yumanensis</i>	Yuma Myotis	SC				2
<i>Neotamias cinereicollis</i>	Gray-collared Chipmunk					2
<i>Neotamias minimus</i>	Least Chipmunk		S			2

Species of Greatest Conservation Need Predicted that Intersect with Project Footprint as Drawn, based on Predicted Range Models

Scientific Name	Common Name	FWS	USFS	BLM	NPL	SGCN
<i>Neotoma mexicana mexicana</i>	Mexican Woodrat					2
<i>Neotoma stephensi</i>	Stephen's Woodrat					2
<i>Nyctinomops macrotis</i>	Big Free-tailed Bat	SC				2
<i>Oreohelix houghi</i>	Diablo Mountainsnail					2
<i>Passerculus sandwichensis</i>	Savannah Sparrow					2
<i>Patagioenas fasciata</i>	Band-tailed Pigeon					2
<i>Peucedramus taeniatus</i>	Olive Warbler					3
<i>Poocetes gramineus</i>	Vesper Sparrow					2
<i>Psiloscops flammeolus</i>	Flammulated Owl					2
<i>Rallus limicola</i>	Virginia Rail					3
<i>Rana chiricahuensis</i>	Chiricahua Leopard Frog	LT		S		1
<i>Rana pipiens</i>	Northern Leopard Frog		S	S		1
<i>Setophaga graciae</i>	Grace's Warbler					2
<i>Setophaga nigrescens</i>	Black-throated Gray Warbler					2
<i>Sorex navigator</i>	Western Water Shrew		S			2
<i>Strix occidentalis lucida</i>	Mexican Spotted Owl	LT		S		1
<i>Sylvilagus nuttallii pinetis</i>	A Southwestern Cottontail					3
<i>Tadarida brasiliensis</i>	Brazilian Free-tailed Bat					2
<i>Zapus hudsonius luteus</i>	New Mexico Meadow Jumping Mouse	LE	S			1

Species of Economic and Recreation Importance Predicted that Intersect with Project Footprint as Drawn

Scientific Name	Common Name	FWS	USFS	BLM	NPL	SGCN
<i>Cervus elaphus</i>	Elk					
<i>Meleagris gallopavo</i>	Wild Turkey					
<i>Odocoileus hemionus</i>	Mule Deer					
<i>Patagioenas fasciata</i>	Band-tailed Pigeon					
<i>Puma concolor</i>	Mountain Lion					
<i>Sciurus aberti</i>	Abert's Squirrel					
<i>Tamiasciurus hudsonicus mogollonensis</i>	Red Squirrel					
<i>Zenaida macroura</i>	Mourning Dove					

Project Type: Water Use, Transfer, and Channel Activities, Water delivery and supply line or effluent delivery line (operated by municipality or water company), New lines or expansion of existing lines

Project Type Recommendations:

Minimize the potential introduction or spread of exotic invasive species, including aquatic and terrestrial plants, animals, insects and pathogens. Precautions should be taken to wash and/or decontaminate all equipment utilized in the project activities before entering and leaving the site. See the Arizona Department of Agriculture website for a list of prohibited and restricted noxious weeds at <https://www.invasivespeciesinfo.gov/unitedstates/az.shtml> and the Arizona Native Plant Society <https://aznps.com/invas> for recommendations on how to control. To view a list of documented invasive species or to report invasive species in or near your project area visit iMapInvasives - a national cloud-based application for tracking and managing invasive species at <https://imap.natureserve.org/imap/services/page/map.html>.

- To build a list: zoom to your area of interest, use the identify/measure tool to draw a polygon around your area of interest, and select "See What's Here" for a list of reported species. To export the list, you must have an account and be logged in. You can then use the export tool to draw a boundary and export the records in a csv file.

Minimization and mitigation of impacts to wildlife and fish species due to changes in water quality, quantity, chemistry, temperature, and alteration to flow regimes (timing, magnitude, duration, and frequency of floods) should be evaluated. Minimize impacts to springs, in-stream flow, and consider irrigation improvements to decrease water use. If dredging is a project component, consider timing of the project in order to minimize impacts to spawning fish and other aquatic species (include spawning seasons), and to reduce spread of exotic invasive species. We recommend early coordination with Project Evaluation Program for projects that could impact water resources, wetlands, streams, springs, and/or riparian habitats.

The Department recommends that wildlife surveys are conducted to determine if noise-sensitive species occur within the project area. Avoidance or minimization measures could include conducting project activities outside of breeding seasons.

Trenches should be covered or back-filled as soon as possible. Incorporate escape ramps in ditches or fencing along the perimeter to deter small mammals and herpetofauna (snakes, lizards, tortoise) from entering ditches.

Vegetation restoration projects (including treatments of invasive or exotic species) should have a completed site-evaluation plan (identifying environmental conditions necessary to re-establish native vegetation), a revegetation plan (species, density, method of establishment), a short and long-term monitoring plan, including adaptive management guidelines to address needs for replacement vegetation.

Project Location and/or Species Recommendations:

HDMS records indicate that one or more native plants listed on the **Arizona Native Plant Law and Antiquities Act** have been documented within the vicinity of your project area. Please contact:

Arizona Department of Agriculture
1688 W Adams St.
Phoenix, AZ 85007
Phone: 602.542.4373

<https://agriculture.az.gov/sites/default/files/Native%20Plant%20Rules%20-%20AZ%20Dept%20of%20Ag.pdf> starts on page 44

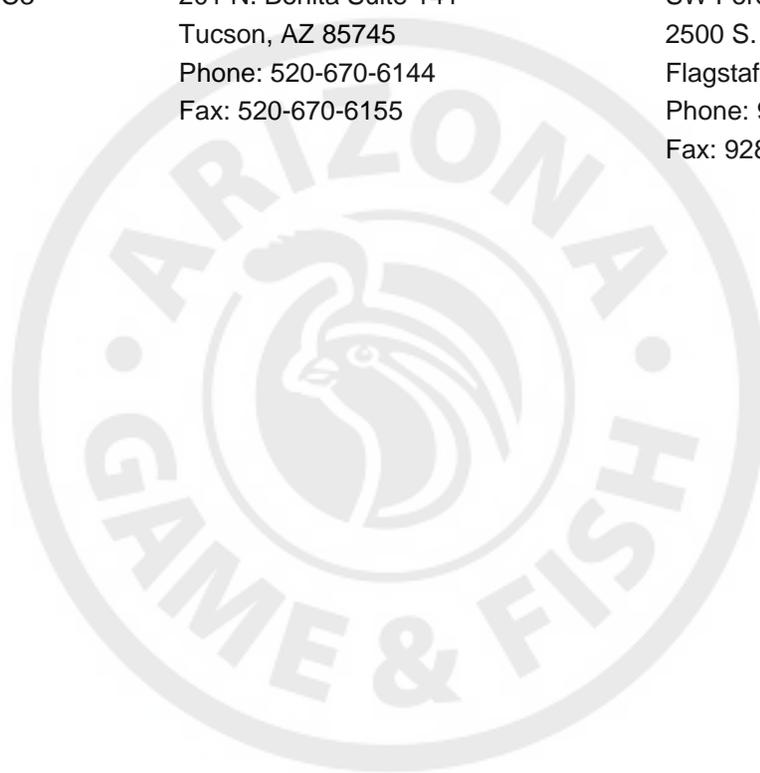
Analysis indicates that your project is located in the vicinity of an identified **Conservation Opportunity Area (COA)**. While there are many areas in Arizona that present abundant conservation opportunities, COAs are specific areas on the landscape that the Department identified as having the greatest potential for conservation efforts. COAs were identified using species and habitat data, the presence of unique landscape features, and Departmental expertise. COAs range in size, scope, and focal species and/or habitats and are strictly a non-regulatory conservation tool for the public and our conservation partners to consider. For more information regarding this particular COA near your project area and the Department's suggestions for potential conservation efforts, please visit the COA profile at <https://awcs.azgfd.com/conservation-opportunity-areas>.

HDMS records indicate that one or more **Listed, Proposed, or Candidate** species or **Critical Habitat** (Designated or Proposed) have been documented in the vicinity of your project. The Endangered Species Act (ESA) gives the US Fish and Wildlife Service (USFWS) regulatory authority over all federally listed species. Please contact USFWS Ecological Services Offices at <https://www.fws.gov/office/arizona-ecological-services> or:

Phoenix Main Office
9828 North 31st Avenue #C3
Phoenix, AZ 85051-2517
Phone: 602-242-0210
Fax: 602-242-2513

Tucson Sub-Office
201 N. Bonita Suite 141
Tucson, AZ 85745
Phone: 520-670-6144
Fax: 520-670-6155

Flagstaff Sub-Office
SW Forest Science Complex
2500 S. Pine Knoll Dr.
Flagstaff, AZ 86001
Phone: 928-556-2157
Fax: 928-556-2121



APPENDIX D

United States Fish and Wildlife Service Biological Opinion



United States Department of the Interior

Fish and Wildlife Service
Arizona Ecological Services Office
9828 North 31st Avenue, Suite C3
Phoenix, Arizona 85051

Telephone: (602) 242-0210 Fax: (602) 242-2513



In Reply refer to:

2025-0006072

June 3, 2025

Elizabeth Borowiec
U.S. Environmental Protection Agency
75 Hawthorn Street
San Francisco, California 94105

Subject: Escudilla Mountain Domestic Water Improvement District Standpipe
Biological Opinion

Dear Ms. Borowiec:

This document transmits our biological opinion (BO) based on our review of effects of the proposed Escudilla Mountain Domestic Water Improvement District Standpipe project on the endangered New Mexico meadow jumping mouse (NMMJM; *Zapus hudsonius luteus*) and its critical habitat, pursuant to section 7(a)(2) of the Endangered Species Act of 1973 (Act), as amended (16 U.S.C. 1531 *et seq.*). Your request for formal consultation was received on March 7, 2025, and we initiated consultation on the same day. After further review of the NMMJM status within the project area and coordination with U.S. Environmental Protection Agency (EPA) and SWCA Environmental Consultants, the determination for the species was changed to may affect, not likely to adversely affect. Our concurrence is included in Appendix A.

You also requested our concurrence that the proposed action is not likely to jeopardize the experimental nonessential 10(j) population of Mexican wolf (*Canis lupis baileyi*). We concur with your determination for the Mexican wolf and provide our rationale in Appendix A.

The Escudilla Mountain Domestic Water Improvement District (EMDWID) is requesting funds from the Drinking Water State Revolving Fund (DWSRF) administered by the Water Infrastructure Finance Authority of Arizona (WIFA). The WIFA is an independent Arizona state authority that administers several federal and state-capitalized programs, including DWSRF, which uses funds allocated by the EPA. Because the project is partly funded and/or authorized by EPA, they are the lead federal action agency. SWCA Environmental Consultants was contracted by the WIFA and drafted the Biological Assessment (BA) for this project. This BO is based on information provided in BA and other sources of information and correspondence. Literature cited in this BO is not a complete bibliography of all literature available on the species of

concern, and its effects, or on other subjects considered in this BO. A complete administrative record of this consultation is on file at the Arizona Ecological Services Field Office.

CONSULTATION HISTORY

The following consultation history begins with your March 7, 2025, request for initiation of consultation.

March 7, 2025: We received an email with attachments requesting the initiation of formal consultation for the proposed project.

March 7, 2025: We initiated consultation on the proposed project.

May 19, 2025: We sent an email to EPA and SWCA Environmental Consultants documenting our suggestion for changing the may affect, likely to adversely affect determination for the NMMJM to may affect, not likely to adversely affect.

May 19, 2025: We received an email from the SWCA Environmental Consultants agreeing with our suggestion to the NMMJM effects determination.

May 21, 2025: We provided the draft BO to the SWCA Environmental Consultants and EPA.

May 30, 2025: We received an email from SWCA Environmental Consultants acknowledging that they along with EPA and WIFA have reviewed and approve the draft BO and agreed to incorporate the Conservation Recommendation for NMMJM.

BIOLOGICAL OPINION

DESCRIPTION OF THE PROPOSED ACTION

Regulations implementing the Act (50 CFR 402.02) define “action” as “all activities or programs of any kind authorized, funded, or carried out, in whole or in part, by federal agencies of the United States or upon the high seas.”

The EMDWID is located in and serves the unincorporated community of Nutrioso, in Apache County, Arizona. The community is approximately 496 acres (ac) (201 hectares; ha) of privately-owned land and includes 76 properties that are comprised of a mix of vacant parcels, unimproved parcels used for camping, and developed parcels used by both full-time and seasonal residents. Current water demand is estimated at 310,000 gallons per year, with a projected future demand up to 3,467,500 gallons per year. Currently, there are no municipal water services within the EMDWID, and residents either must source water from private wells or haul water in from other areas.

The EMDWID will tap into an existing well on their land east of Nutrioso Creek. The well was originally drilled in 1997 as an exempt well for domestic purposes but never put into production. From the location of the well, the EMDWID will install approximately 0.43 mile (mi) (0.7 kilometer; km) of water line that will terminate at the location where the standpipe (a rigid vertical pipe connected to a water line with a hose connection that serves as a source of water) will be installed to provide a water source for the community residents. The standpipe area will be graded and leveled to accommodate construction of a graveled driveway with a turnaround off County Road (CR) 2225 to provide access to the standpipe for filling water tanks.

A chain-link fence will be installed around the well and the well will be equipped with a pump, filtration system, and power source. Power will be generated either on-site via installation of solar panels, or via interconnection with an adjacent electrical distribution line. Construction vehicles and equipment will access the well site from U.S. Highway 191 (U.S. 191) through a private parcel from existing unimproved private roads. Temporary disturbance is expected within the perimeter of the chain-link fence and up to 20 feet (ft) (6 meters; m) around the perimeter during these operations.

The water line will be connected to the well pump east of Nutrioso Creek. From the pump the water line will be buried, travel south and then west, crossing over Nutrioso Creek (where the water line will be suspended) and then continue underground. Once CR 2225 is reached, the water line will follow the road south, eventually terminating at the standpipe. Except for the Nutrioso Creek area, the waterline will be trenched and installed at a minimum depth of 76 inches (in) (193 centimeters; cm) and a width of 36 in (91 cm). Following installation, trenches will be backfilled with the excavated soils and crushed rock and/or gravel, compacted, and reseeded with a native vegetation seed mix, where necessary.

Construction of the proposed project will result in the temporary disturbance of up to 5.7 acres, with a permanent disturbance area of up to 0.21 acre associated with the well site and standpipe or turnaround area. The timeline for construction is anticipated to require up to 12 weeks, beginning in spring or summer 2025.

Once completed, the EMDWID will continue to maintain the standpipe and well, including both periodic routine maintenance as well as emergency repairs, as needed. These activities will be limited to the project footprint and may include surface disturbance such as digging in the direct vicinity of the water line for repairs, or vegetation management within the well site and standpipe area. Details of the schedule and tasks for operations and maintenance of project components are not currently known but these activities are expected to be minor and infrequent.

Conservation Measures

The following general and species-specific conservation measures will be implemented by the EMDWID with the intent to avoid and minimize adverse effects resulting from the proposed action:

1. Areas of new construction or disturbance will be flagged or marked on the ground prior to construction. All construction workers will strictly limit their activities and vehicles to areas that have been marked. Construction personnel will be trained to recognize markers and understand the equipment movement restrictions involved.
2. Staging areas will be located in previously disturbed sites when available and kept as small as possible.
3. Implementation of erosion and drainage control measures during construction will prevent the introduction of sediment-laden runoff into adjacent surface waters, and to prevent impacts to surface water quality. Exposed soils will be stabilized, particularly on slopes, with native vegetation as soon as possible to prevent excess erosion.
4. Potential introduction and spread of exotic invasive species, including aquatic and terrestrial plants, animals, insects, and pathogens will be minimized by washing and/or decontaminating all equipment used in construction before entering and leaving the site.
5. Trenching and backfilling crews will be close together to minimize the amount of open trenches at any given time. Trenches will not be left open overnight, when possible.

Where trenches cannot be backfilled immediately, escape ramps will be constructed at least every 295 ft (90 m). Escape ramps will be short lateral trenches or wooden planks sloping to the surface with a slope of less than 45 degrees (1:1). Trenches that have been left open overnight will be inspected and animals removed prior to backfilling.

6. A vehicle fluid-leakage and spill plan will be developed to avoid water contamination. The plan will include provisions for cleaning up and treating hazardous substances immediately, in case of leakage or spill.
7. To reduce attraction of animals to the project site, the project site will maintain a sanitary condition at all times; waste materials will be placed in covered receptacles and promptly disposed at an appropriate waste disposal site. "Waste" refers to all discarded matter, including, but not limited to, human waste, trash, garbage, refuse, oil drums, petroleum products, ashes, and equipment. All reasonable efforts will be taken to reduce or eliminate water sources associated with project activities that might attract ravens and other predators.
8. All parked vehicles will be checked for animals that might be sheltering underneath them.

Action Area

The action area is defined at (50 CFR 402.02) as "all areas to be affected directly or indirectly by the federal action and not merely the immediate area involved in the action. The Service has determined that the action area for this project includes the project area footprint plus a 0.25 mi (402 m) buffer to account for noise, vibration, and the introduction of sediment to Nutrioso Creek.

STATUS OF THE SPECIES AND CRITICAL HABITAT

New Mexico Meadow Jumping Mouse

Legal Status

The NMMJM was listed as an endangered species on June 10, 2014 (USFWS 2014a). Critical habitat for this species was established on March 16, 2016 (USFWS 2016). Approximately 13,973 ac (5,655 ha) along 169.3 mi (272.4 km) of flowing streams, ditches, and canals were designated across eight units in New Mexico, Colorado and Arizona (USFWS 2016).

Description and Natural History

The description and natural history of the NMMJM is detailed in the Species Status Assessment (SSA) Report for the New Mexico Meadow Jumping Mouse (USFWS 2020) and the New Mexico Meadow Jumping Mouse Recovery Plan (USFWS 2023) and is incorporated by reference in this BA. The NMMJM is a small rodent (7.1 to 9.2 in (181 to 233 millimeters (mm) in total length) with an extremely long, bicolored tail (4.9 in (125.1 mm)) (Miller 1911, Hafner et al. 1981, Frey 2008a). It is dark brownish colored with a white underside and yellowish-brown sides (Miller 1911, Bailey 1913, Frey 2008a).

The NMMJM lives in densely-vegetated riparian areas along streams from southern Colorado and central New Mexico to eastern Arizona. The NMMJM's historical distribution likely included riparian and wetland areas along the Sangre de Cristo Mountains in Colorado and New Mexico, the San Juan Mountains in southern Colorado, the Jemez and Sacramento Mountains in central and southern New Mexico, the Rio Grande Valley from Española to Bosque del Apache

NWR in central New Mexico, and the White Mountains in eastern Arizona (Frey 2008a, 2008b).

The NMMJM is a true hibernator and has a very limited active period; mainly during the summer when the forb, grass, and sedge seeds on which it depends are available. The NMMJM is typically only active from about late May or early June to late September or early October in high elevation montane areas (Frey 2015, Morrison 1987, Zahratka 2016a, 2016b, 2019) and mid-May to late October in the lower elevations along the Rio Grande (Najera 1994, Wright and Frey 2011).

Upon emerging from hibernation, NMMJM diets consist mainly of grass and forb seeds (Chambers 2018, Morrison 1990), with seeds of sedges, bulrush (*Schoenoplectus* and *Scirpus* spp.), and cattail (*Typha latifolia*) infrequently eaten (Chambers 2018, Morrison 1990, Quimby 1951). Wright and Frey (2014) observed radio-collared jumping mice on Bosque del Apache National Wildlife Refuge, adjacent to the middle Rio Grande in New Mexico, feeding on the ground and in the herbaceous “canopy” 1.6 to 3.3 ft (0.5 to 1 m) or more above the ground eating achenes or seeds of common threesquare (*Schoenoplectus pungens*), saltgrass (*Distichlis spicata*), spikerush (*Eleocharis macrostachya*), foxtail barley (*Hordeum jubatum*), Saunder’s wildrye (*Elymus saundersii*), Japanese brome (*Bromus japonicas*), slender wheatgrass (*Elymus trachycaulus*), and knotgrass (*Paspalum distichum*). Chambers (2018) found forb seeds to be an important part of the diet most of the summer, but to also become more predominant in the diet in late summer when NMMJM are feeding heavily to develop needed fat reserves prior to hibernation.

Habitat and Range

The NMMJM is a habitat specialist (Frey 2017, Frey and Malaney 2009) that requires dense riparian herbaceous vegetation associated with seasonally available or perennial (persistent) flowing water and adjacent uplands that can support the vegetation characteristics needed for foraging, breeding, and hibernating.

Although the NMMJM commonly uses riparian vegetation immediately adjacent to a perennial stream, other features that may provide habitat for the NMMJM likely include: seasonal streams; wetland or marshes that contain areas of high soil moisture, but no visible running water; agricultural ditches and canals; and wet meadows or seeps, sometimes in association with beaver (*Castor canadensis*) complexes (Frey 2005, 2006, Frey and Malaney 2009, Frey and Wright 2012, Morrison 1988, USFS 2012, Zahratka 2019). In addition, vegetation capable of supporting the NMMJM may be able to develop and persist along intermittent (ephemeral) ditches and canals or streams that retain moist soils favorable to dense riparian herbaceous vegetation (Frey and Wright 2012).

The NMMJM occurs within elevations ranging from about 4,500 ft (1,372 m) in the middle Rio Grande, New Mexico, generally up to elevations of about 9,500 ft (2,896 m) in montane areas in the White Mountains, Arizona. Based on habitat composition and structure, and descriptions of the habitat where NMMJM have been found, the subspecies appears to use persistent emergent herbaceous wetlands (i.e., a marsh especially characterized by presence of forbs, sedges, and bulrush) or scrub-shrub wetlands (i.e., riparian areas along perennial streams composed of willows (*Salix* spp.) or alders (*Alnus* spp.)) with an understory of forbs and sedges (Frey 2005, 2011, Frey and Malaney 2009). Although the subspecies may use microhabitats that include stands of regenerating willows or areas around the margins of riparian shrubs, the NMMJM

appears to avoid stands of uniformly dense patches of woody vegetation or monotypic stands of sedges and cattail that lack an herbaceous understory (Frey 2017, Morrison 1990).

NMMJM are known to regularly use adjacent upland habitats for dispersal, day nesting, maternal nests, and hibernating (Chambers 2018, Frey 2017). The ability of NMMJM to move large distances along a functionally connected stream is supported by recent field observations, documenting the maximum distance moved from the furthest point as 1.1 mi (1,695 m) (male) and 0.6 mi (1,024 m) (female) (C. Chambers, NAU, pers. comm. 2021). Although the subspecies may use adjacent uplands for these functions, the use is likely less frequent than near riparian areas (Chambers and Horncastle 2015) as upland herbaceous species do not consistently provide the important cover habitat attributes needed by jumping mice. Upland grasses and forbs in drier soil sites are not as productive in supporting the high vegetative biomass used as cover by NMMJM. However, Chambers (2017) detected rose (*Rosa* spp.) and pine (*Pinus* spp.) in their diets in Arizona, which are representative of drier sites for that area, suggesting that the subspecies moves beyond the riparian area to forage.

Critical Habitat

In the critical habitat designation for the NMMJM, the Service identified the following primary constituent elements of the physical and biological features as essential for the conservation of the subspecies (USFWS 2016):

- 1) Riparian communities along rivers and streams, springs and wetlands, or canals and ditches that contain:
 - a) Persistent emergent herbaceous wetlands especially characterized by presence of primarily forbs and sedges; or
 - b) Scrub-shrub riparian areas that are composed of willows or alders with an understory of primarily forbs and sedges; and
- 2) Flowing water that provides saturated soils throughout the NMMJMs active season that supports tall (average stubble height of herbaceous vegetation of at least 24 in (61 cm) and dense herbaceous riparian vegetation composed primarily of sedges and forbs, including, but not limited to one or more of the following associated species: spikerush, beaked sedge (*Carex rostrata*), rushes (*Juncus* spp. and *Scirpus* spp.), and numerous species of grasses such as bluegrass (*Poa* spp.), slender wheatgrass, brome (*Bromus* spp.), foxtail barley, and forbs such as water hemlock (*Circuta douglasii*), field mint (*Mentha arvensis*), asters (*Aster* spp.), or cutleaf coneflower (*Rudbeckia laciniata*); and
- 3) Sufficient areas of 5.6 to 15 mi (9 to 24 km) along a stream, ditch, or canal that contains suitable or restorable habitat to support movements of individual New Mexico meadow jumping mice; and
- 4) Adjacent floodplain and upland areas extending approximately 330 ft (100 m) outward from the boundary between the active water channel and the floodplain (as defined by the bankfull stage of streams) or from the top edge of the ditch or canal.

Current Range and Distribution

NMMJM is known to occur within 13 eighth hydrological unit code (HUC) subunits distributed across the subspecies' historical range in eastern Arizona, southern Colorado, and New Mexico

(USFWS 2023). Within those subunits, 77 populations of NMMJM are distributed across eight geographic management areas defined by current Critical Habitat Units (CHU) (USFWS 2016, 2020). However, since the original SSA Report (USFWS 2014b), jumping mice have been documented at 39 new locations where they had not previously been detected or where surveys had never been conducted. Out of these new locations, 32 were in areas outside of designated critical habitat. The criteria used to determine current populations has been updated since the 2014 SSA Report (USFWS 2014b); therefore, the comparison of the 29 known populations at the time of the 2014 SSA Report to the 77 currently known populations is not a direct correlation (USFWS 2020).

In Arizona, there are currently 38 populations in the White Mountains CHU 5, which consists of eight critical habitat subunits in three separate drainages (Figure 1). These drainages are represented by three different eighth HUC subunits. In the Little Colorado River Headwaters HUC there is the Little Colorado River Subunit 5A (East and West Forks) and Nutrioso Creek Subunit 5B. The San Francisco River HUC has the San Francisco River Subunit 5C and Campbell Blue Creek Subunit 5H. The Black River HUC has the East Fork Black River Subunit 5D, West Fork Black River Subunit 5E, Boggy and Centerfire Creeks Subunit 5F, and the Corduroy Creek Subunit 5G.

Threats

The SSA Report (USFWS 2020) identified the main stressors for the NMMJM to be cumulative habitat loss and fragmentation across the range of the subspecies. The past and current habitat loss has resulted in the extirpation of historical populations, reduced the size of existing populations, and isolated existing small populations. The primary sources of current and anticipated future habitat losses include: 1) livestock, elk, and feral horse grazing pressure that is incompatible with needed vegetation structure and diversity (i.e., contributes to riparian herbaceous vegetation loss); 2) incompatible water management and use (e.g., vegetation loss from intensive mowing near irrigation ditches or drying of soils); 3) lack of water due to drought (exacerbated by climate change); and 4) severe wildland fires that cause changes to riparian habitat (also exacerbated by climate change). Additional sources of habitat loss are likely to occur from scouring floods, stream incision, loss of beaver ponds, highway reconstruction, residential and commercial development, coalbed methane development, and unregulated recreation.

Recovery

A draft recovery plan, which incorporates the information from the 2020 SSA Report, was finalized in January 2023 (USFWS 2023).

Conservation Actions

Within Arizona, the Apache-Sitgreaves National Forests (ASNFs) have taken some conservation measures for the NMMJM, which have helped to improve or protect riparian conditions. This includes construction of riparian exclosure fences and staging resource advisors on site during fires. Public entry into some NMMJM habitat sites has been prohibited by a special closure order since 2001, except for research purposes (USFS 2014). A conservation easement and Safe Harbor Agreement improved habitat conditions on Nutrioso Creek, which likely benefited jumping mice in the area (USFWS 2015).

Previous Consultations

Previous section 7 consultations on the NMMJM in Arizona include the ASNFs Land Management Plan, among others. The Land Management Plan addresses watershed management and multiple uses, and more site-specific efforts that are focused on implementing recovery actions. The New Mexico Ecological Services Office maintains records on all section 7 consultations completed to date.

ENVIRONMENTAL BASELINE

Regulations implementing the Act (50 CFR 402.02) define the environmental baseline as the condition of the listed species or its designated critical habitat in the action area, without the consequences to the listed species or designated critical habitat caused by the proposed action. The environmental baseline includes the past and present impacts of all Federal, State, or private actions and other human activities in the action area, the anticipated impacts of all proposed Federal projects in the action that have already undergone formal or early section 7 consultation, and the impact of State or private actions which are contemporaneous with the consultation in process. The consequences to listed species or designated critical habitat from ongoing agency activities or existing agency facilities that are not within the agency's discretion to modify are part of the environmental baseline.

The action area is located in the unincorporated community of Nutrioso and consists primarily of low-density rural ranching and residential development. The surrounding area is impacted by livestock grazing, timber harvest, roads, the Wallow Fire, recreational activities, and drought.

Status of the Species and Critical Habitat within the Action Area

New Mexico Meadow Jumping Mouse

The EMDWID project occurs within a portion of the species range known to have the largest population numbers of NMMJM. However, nearly all of the current populations are isolated, widely separated, or are likely occurring within patches of suitable habitat too small to support resilient populations of the NMMJM (USFWS 2020). The project area falls within the White Mountains geographic management area, CHU 5. Within the project area, Nutrioso Creek is designated as critical habitat. Within the action area of the EMDWID project, the nearest population in Nutrioso Creek is greater than 0.6 mi (1 km) upstream. We consider the NMMJM potential range of distribution to be 0.6 mi (1 km) up and downstream from a known detection location (USFWS 2020). This is supported by the ability of NMMJM to move large distances along a functionally connected stream, as shown in recent field observations documenting the maximum distance moved from the furthest point as 1.1 mi (1,695 m) (male) and (0.6 mi) 1,024 m (female) (C. Chambers, NAU, pers. comm. 2021). Single or multiple detections may encompass a defined population and the dividing point at which a population ends and a new one begins is a distance greater than 0.6 mi (1 km). Based on the known NMMJM detections within Nutrioso Creek, and information described above, NMMJM are not known to occur within the action area.

EFFECTS OF THE ACTION

In accordance with 50 CFR 402.02, effects of the action are all consequences to listed species or critical habitat that are caused by the proposed action, including the consequences of all other activities that are caused by the proposed action. A consequence is caused by the proposed action

if it would not occur but for the proposed action and it is reasonably certain to occur. Effects of the action may occur later in time and may include consequences occurring outside the immediate area involved in the action (see §402.17).

New Mexico Meadow Jumping Mouse

Critical Habitat

The proposed actions described under the EMDWID project will occur within the critical habitat buffer along Nutrioso Creek. For NMMJM, riparian habitat consists of tall (averaging 24 in (61 cm)), dense riparian herbaceous vegetation in moist or saturated soils that is measured between 16 ft (5 m) and 197 ft (60 m) on each side of a waterway. Upland habitat generally extends outward from the outer most boundary of riparian habitat up to 328 ft (100 m) from a waterway and supports the vegetation characteristics (variety of grasses and forbs of adequate density and cover) for life history needs (USFWS 2023). We determined the disturbance area footprint within the 328 ft (100 m) riparian and upland critical habitat buffer is approximately 2.8 ac (1.1 ha). The construction and installation of the pump (on the existing well), chain link fence, and pipeline are likely to result in temporary adverse effects to riparian and upland vegetation within the construction area footprint. Actions that occur within the CR 2225 roadway will not have any adverse effects to NMMJM critical habitat. Vegetation compaction from crews and heavy equipment working in the area is likely to result in short-term adverse effects related to riparian and upland components described in PCEs 1a, 1b, and 4. The impacts from pipeline trenching, which includes the complete removal of upland habitat, will also result in short-term adverse effects to critical habitat PCE 4 related to upland habitat components. Although the impacts are short-term and the trenched area will be reseeded, the construction-related impacts within the 2.8 ac (1.1 ha) disturbance area footprint may affect and are likely to adversely affect NMMJM critical habitat.

Once completed, the long-term maintenance of the standpipe and well, would include both periodic routine maintenance as well as emergency repairs. If needed, these activities will be limited to the project footprint and may include surface disturbance such as digging in the direct vicinity of the water line for repairs, or vegetation management within the well site and standpipe area. These activities are expected to be minor and infrequent. Were they to occur, similar adverse effects (as describe above) to NMMJM habitat and critical habitat PCE's 1a, 1b, and 4 are anticipated.

Effects to Recovery (Tipping Point)

In *Wild Fish Conservancy v. Salazar*, 628 F.3d 513 (9th Cir.2010), the Ninth Circuit held that the Service must identify when a species would likely pass the tipping point for recovery and determine whether the proposed action would cause the species to reach that tipping point. We have determined that the proposed action may affect, and is likely to adversely affect designated NMMJM critical habitat within the action area. Adverse effects to NMMJM critical habitat from the project would be short-term. The effects to the riparian and upland habitat within the 2.8 ac (1.1 ha) disturbance area footprint are minor (compared to available suitable habitat) and the effects to critical habitat will not cause NMMJM to reach a tipping point for recovery. In addition, conservation measures have been included in the proposed action that will reduce the overall effects to NMMJM critical habitat.

CUMULATIVE EFFECTS

Cumulative effects are those “effects of future State or private activities, not involving federal activities, that are reasonably certain to occur within the action area” considered in this Opinion (50 CFR 402.02). A number of future non-federal actions such as livestock grazing, recreation, off-highway vehicle use, wildfire, and ground water pumping are expected to continue into the foreseeable future within portions of the action area. These actions, the effects of which are considered cumulative, may result in the alteration or degradation of the available riparian and upland habitat for NMMJM.

CONCLUSION

After reviewing the status of the species, the environmental baseline for the action area, the effects of the action, as proposed, and the cumulative effects, it is our biological opinion that the EDMWID, as proposed, is not likely to destroy or adversely modify designated critical habitat for the NMMJM. We base these conclusions on the following:

- Although the project may result in small acreage of disturbance to riparian and upland NMMJM critical habitat elements, the impacts are short-term and expected to recover within the next growing season.
- The potential impacts from long-term maintenance will be infrequent and the impacts to NMMJM habitat and designated critical habitat are expected to be similar to the initial construction, if not smaller.

The conclusions of this biological opinion are based on full implementation of the project as described in the Description of the Proposed Action section of this document, including any conservation measures that were incorporated into the project design.

INCIDENTAL TAKE STATEMENT

We anticipate that the proposed actions related to the EDMWID project will only result in adverse effects to NMMJM critical habitat; therefore, incidental take of NMMJM is not reasonably certain to occur. This concludes our discussion related to incidental take and subsequent analyses (i.e., amount or extent of take, effect of take, reasonable and prudent measures and term and conditions, etc.).

CONSERVATION RECOMMENDATIONS

Section 7(a)(1) of the Act directs federal agencies to utilize their authorities to further the purposes of the Act by carrying out conservation programs for the benefit of endangered and threatened species. Conservation recommendations are discretionary agency activities to minimize or avoid adverse effects of a proposed action on listed species or critical habitat, to help implement recovery plans, or to develop information.

1. We recommend that the EPA work with the EDMWID to monitor the success of the post project restoration efforts for NMMJM in the project area.

For the Service to be kept informed of actions minimizing or avoiding adverse effects or benefitting listed species or their habitats, the Service requests notification of the implementation of any conservation recommendations.

REINITIATION NOTICE

This concludes formal consultation on the EMDWID Standpipe project. As provided in 50 CFR §402.16, reinitiation of consultation is required where discretionary Federal agency involvement or control over the action has been retained (or is authorized by law) and if: (1) the amount or extent of incidental take is exceeded; (2) new information reveals effects of the agency action that may affect listed species or critical habitat in a manner or to an extent not considered in this opinion; (3) the agency action is subsequently modified in a manner that causes an effect to the listed species or critical habitat not considered in this biological opinion or written concurrence; or (4) a new species is listed or critical habitat designated that may be affected by the action. In instances where the amount or extent of incidental take is exceeded, any operations causing such take must cease pending reinitiation.

Please refer to the consultation number, 2025-0006072 in future correspondence concerning this project. Should you require further assistance or if you have any questions please contact Ryan Gordon (ryan_gordon@fws.gov) or Laura Stewart (laura_r_stewart@fws.gov).

Sincerely,

Heather Whitlaw
Field Supervisor

cc (electronic):

Field Supervisor, U.S. Fish and Wildlife Service, Phoenix, AZ

Water Infrastructure Finance Authority of Arizona, Phoenix, AZ (Attn: Lindsay Mills)

Principal Environmental Planner, SWCA Environmental Consultants, Flagstaff, AZ (Attn: Meggan Dugan)

Regional Manager, Habitat Branch, Arizona Game and Fish Department, Phoenix, AZ
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Director, Historic Preservation and Archaeology Department, San Carlos Apache Tribe, San Carlos, AZ

Director, Cultural Resources, White Mountain Apache Tribe, Whiteriver, AZ

Director, Cultural Preservation Office, Hopi Tribe, Kykotsmovi, AZ

Regional Environmental Protection Officer, Bureau of Indian Affairs, Western Region, Phoenix, AZ

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APPENDIX A – CONCURRENCE AND CONFERENCE

New Mexico Meadow Jumping Mouse

On May 19, 2025, we provided you with our suggestion for modifying the effects determination for the NMMJM. In your email, on the same day, you concurred with our change. Therefore, we provide our concurrence and determination that the proposed action may affect, but is not likely to adversely affect NMMJM for the following reasons:

- The proposed actions described under the EMDWID project will occur within 2.8 ac (1.1 ha) of suitable riparian and upland habitat for the NMMJM within and adjacent to Nutrioso Creek. The construction and installation of the pump, chain link fence, and pipeline are likely to result in ground and vegetation disturbance within the construction area footprint. Vegetation compaction from crews and heavy equipment working in the area is likely to occur but the impacts are temporary and expected to recover shortly after construction. The impacts from trenching are the complete removal of vegetation; however, the impact area will be restored with a native seed mix and will likely recover within the next growing season. Overall, the impact from riparian and upland vegetation disturbance is not likely to result in a meaningful impact to the overall presence of riparian and upland habitat within the project area; therefore, the effects from these actions are insignificant and not likely to adversely affect NMMJM.
- Direct effects from these actions to NMMJM are not likely to occur because NMMJM have not been documented within the action area and the nearest population is greater than 1 km (0.6 mi) upstream along Nutrioso Creek. In the recovery plan, we describe the need for continuous patches of habitat that contain segments of dense, herbaceous vegetation to provide connectivity for NMMJM (USFWS 2023). Connectivity between suitable patches of habitat is necessary to provide food and cover for movement and dispersal for individual mice. The riparian habitat along Nutrioso Creek from the known NMMJM location and the project area is heavily disturbed. Multiple segments of no or low-quality (< 24 in [61 cm] high) riparian habitat are present and do not provide the necessary cover for NMMJM dispersal or movement to the project area. Therefore, direct effects from the proposed actions to NMMJM are considered insignificant and not likely to adversely affect NMMJM.
- Once completed, the long-term maintenance of the standpipe and well would include both periodic routine maintenance as well as emergency repairs. If needed, these activities will be limited to the project footprint and may include surface disturbance such as digging in the direct vicinity of the water line for repairs, or vegetation management within the well site and standpipe area. These activities are expected to be minor and infrequent and are not likely to adversely affect NMMJM. Were they to occur, similar effects (as describe above) to NMMJM habitat are anticipated; therefore, the effects from these actions are insignificant.

Mexican Wolf (10j population)

We concur with your determination that the proposed action is not likely to jeopardize the non-essential experimental population of the Mexican wolf for the following reason:

- Because of the Mexican wolf's status as a non-essential experimental population, wolves found in Arizona are treated as though they are proposed for listing for section 7 consultation purposes. By definition, an experimental non-essential population is not essential to the continued existence of the species. Thus, no proposed action affecting a designated population could lead to a jeopardy determination for the entire species.

APPENDIX E

Contact Information for Environmental Regulatory Agencies

Important Farmland / Agricultural Wetlands

Scott Woodall
Natural Resources Conservation Service, Arizona State Office
230 North First Avenue, Suite 509
Phoenix, Arizona 85003-1733
(602) 280-8837
scott.woodall@usda.gov
<http://www.az.nrcs.usda.gov/>

Floodplains

Lisa Holm, Regional Environmental Officer
FEMA R IX-U.S. Department of Homeland Security
1111 Broadway, Suite 1200
Oakland, California 94607-4052
(510) 627-7162
lisa.holm@fema.dhs.gov

Endangered Species (must contact both state and federal agencies)

Ginger Ritter, Project Evaluation Program Supervisor
Arizona Game and Fish Department - WMHB
5000 West Carefree Highway
Phoenix, Arizona 85086
(623) 236-7602
gritter@azgfd.gov and
pep@azgfd.gov
Online Environmental Review Tool: <https://azhgis2.esri.com/>

AND

Kevin Russell
U.S. Department of the Interior, Fish and Wildlife Service
9828 North 31st Avenue #C3
Phoenix, Arizona 85051-2517
(602) 242-0210

Shaula Hedwall
U.S. Department of the Interior, Fish and Wildlife Service
Assistant Field Supervisor for Northern Arizona, SW Forest Service Science Complex
2500 South Pine Knoll Drive
Flagstaff, Arizona 86001
(928) 556-2118

Julie McIntyre
U.S. Department of the Interior, Fish and Wildlife Service
Assistant Field Supervisor for Southern Arizona, Tucson Sub-Office
201 North Bonita Avenue, Suite 141
Tucson, Arizona 85745
(520) 670-6144

incomingazcorr@fws.gov
www.fws.gov/southwest/es/arizona/default.htm

Water Quality

Dodie Obier, Water Quality Division Director
Arizona Department of Environmental Quality
1110 West Washington Street
Phoenix, Arizona 85007
(602) 771-2321
Dodie.obier@azdeq.gov

AND

Sallie Diebolt, Arizona Section Chief
U.S. Army Corps of Engineers, Arizona Section Regulatory Branch
3636 North Central Avenue, Suite 900
Phoenix, Arizona 85012
(602) 230-6949
sallie.diebolt@usace.army.mil
www.spl.usace.army.mil/pd/az/fpsm.html

Air Quality

Daniel Czecholinski, Air Quality Division Director
Arizona Department of Environmental Quality
1110 West Washington Street
Phoenix, Arizona 85007
(602) 771-4684
Czecholinski.daniel@azdeq.gov
oac@azdeq.gov

Water Quantity

David McKay, Manager
Recharge, Assured & Adequate Water Supply Programs
Water Management Division
Arizona Department of Water Resources
1110 West Washington Street, Suite 310
Phoenix, Arizona 85012
602-771-8104
assuredadequate@azwater.gov

Wilderness Areas

Amy McGowan
U.S. Department of Interior
Bureau of Land Management
One North Central Ave, Ste 800
Phoenix, Arizona 85004-4427
(602) 417-9489
amarkstein@blm.gov

Wild and Scenic Rivers (*projects within 1 mile of Fossil Creek and Verde River*)

Fossil Creek

Elizabeth Munding
Red Rock Ranger District, Coconino National Forest
8375 State Route 179
Sedona, Arizona 86351
(928) 203-2914
elizabeth.a.munding@usda.gov

Verde River

Kevin Hurrell
Prescott National Forest
344 South Cortez Street
Prescott, Arizona 86303
(928) 443-8000
Kevin.Hurrell@usda.gov
www.rivers.gov/wildriverslist.html

National Rivers Inventory

Ericka Pilcher
National Park Service
Rivers, Trails & Conservation Assistance Program
RTCA_Apps_IMR@nps.gov
<https://www.nps.gov/orgs/rtca/contactus.htm>

APPENDIX F

Sample Letter to Resource Agencies



December 19, 2024

[Name and Address of Resource Agency]

**RE: Escudilla Mountain Domestic Water Improvement District Standpipe Project
(DW-038-2025) Environmental Information Document**

Dear [Contact Name]:

The Escudilla Mountain Domestic Water Improvement District (EMDWID) is proposing to construct a standpipe to provide a local domestic water source for residents within the EMDWID, along with equipping an existing well, and installing new water line to connect the new standpipe with the existing well. The EMDWID encompasses approximately 496 acres of privately-owned land within Section 31, Township 7 North, Range 30 East, Gila and Salt River Baseline and Meridian. The EMDWID serves a portion of the unincorporated community of Nutrioso, located in Apache County, Arizona. The 76 properties within the EMDWID include a mix of vacant parcels, unimproved parcels used for camping, and developed parcels used by both full-time and seasonal residents. Current water demand is estimated at 310,000 gallons/year with a projected future demand estimated at up to 3,467,500 gallons/year. Currently, there are no municipal water services within the EMDWID and residents must either source water from private wells or haul water in from other areas. Construction of the proposed project would result in the temporary disturbance of up to 5.7 acres, with a permanent disturbance area of up to 0.21 acres associated with the well site and standpipe area. The timeline for construction is anticipated to require up to 12 weeks, beginning in spring of 2025.

The existing well (Well #55-565311), located on approximately 0.06 acres of EMDWID-owned land (Apache County Parcel #102-64-080) east of Nutrioso Creek, was originally drilled in 1997 as an exempt well for domestic purposes but never put into production. Current production of this well averages 18.65 gallons/minute. The proposed project would install a perimeter chain link fence and equip the well with a pump, filtration system, and power source. Power would be generated either on-site via installation of solar panels, or via interconnection with an adjacent electrical distribution line. Construction vehicles and equipment would access the well site from United States Highway 191 (US 191) through the privately-owned Apache County Parcel # 102-45-002E via existing unimproved private roads. Construction of the perimeter fence may temporarily disturb the area up to 20 feet around the well parcel.

The standpipe would be located on an up to 0.15-acre portion of the southeastern portion of a 3.75-acre private parcel (Apache County Parcel #102-64-057) on the north side of County Road 2225 (Tanner Trail). The standpipe area would be leased from the private landowner. The standpipe area would be graded and leveled to accommodate construction of a graveled driveway with a turnaround off County Road 2225 (Tanner Trail) to access the standpipe.

The well would be connected to the standpipe via an approximately 0.43-mile (2,270 linear feet) water line. The water line would cross Nutrioso Creek south and west of the well site along a 20-foot-wide easement at the property line between privately-owned Apache County Parcels #102-64-042 and #102-64-041, and then follow the County Road 2225 (Tanner Trail) easement to the standpipe location.

Contact	Address
602-570-5591	PO Box 371
lorie.knobbe@gmail.com	Nutrioso, AZ
www.emdwid.com	85932-0371

The water line would be installed across Nutrioso Creek either via directional boring under the creek or by suspending the water line above the creek. The water line would be installed via trenches, which would consist of digging at a minimum depth of 76 inches and a width of 36 inches to allow adequate room for installation. If directional boring is used for the Nutrioso Creek crossing, installation would require additional excavation on either side of the creek to place the water line below the grade of the creek. Following installation, trenches would be backfilled with the excavated soils and crushed rock/gravel, compacted, and reseeded with a native vegetation seed mix where necessary. The construction disturbance area would be approximately 50 feet wide along the length of the installation route and up to 100 feet wide at the Nutrioso Creek crossing.

The proposed project is requesting funds from the DWSRF administered by the WIFA. WIFA's environmental review process includes preparation of the attached Environmental Information Document, as well as solicitation of comments from all potentially concerned parties.

The EMDWID is requesting your agency's review of the enclosed Environmental Information Document. Please provide correspondence back to my attention either in writing or email with a statement of whether the project has any impact to your agency, or any mitigation suggestions your agency may have regarding the project to be included in upcoming project design.

Please respond within 30 days. If you need any further information or have any questions regarding the project, please contact me at (602) 317-1865.

Please direct your written or email response to:

Meggan Dugan, Principal Environmental Planner
SWCA Environmental Consultants
1750 S Woodlands Village Blvd, Suite 200
Flagstaff, Arizona 86001
mdugan@swca.com

and please copy this response to:

Lindsay Mills
Environmental Program Specialist
Water Infrastructure Finance Authority of AZ.
3300 N Central Ave. Suite 1050, Phoenix, AZ 85012
LMills@azwifa.gov

Thank you for your attention to this matter.

Respectfully,

David Knobbe
Escudilla Mountain DWID Board Chairman
david.knobbe@yahoo.com

cc: Lindsay Mills, WIFA

Contact	Address
602-570-5591	PO Box 371
lorie.knobbe@gmail.com	Nutrioso, AZ
www.emdwid.com	85932-0371

APPENDIX G

Comments Received from Consulted Agencies

Meggan Dugan

From: Amanda Overholt <aoverholt@azwater.gov>
Sent: Friday, December 20, 2024 9:43 AM
To: Meggan Dugan
Subject: Escudilla Mountain DWID

Hi Meggan,

I am Amanda, the Community Water Systems Coordinator here at the Arizona Department of Water Resources. I received an inquiry regarding EMDWID. Under the CWS program, there is no service area water right required under regulations. ADEQ will determine if EMDWID will be regulated under the CWS program if they are serving 25+ residents or have 15+ connections.

Please let me know if you have any questions.

Thank you!

--

Amanda Overholt
Community Water Systems Coordinator
Statewide Planning Section
Arizona Department of Water Resources
1110 W. Washington St. Ste. 310
Phoenix, Arizona 85007
602-771-8610



Meggan Dugan

From: Donna Calderon <dmcalderon@azwater.gov>
Sent: Friday, December 20, 2024 12:31 PM
To: Meggan Dugan
Cc: assuredadequate@azwater.gov; Lindsay Mills; Lorie Knobbe
Subject: Re: Escudilla Mountain DWID Standpipe Project review request

Good afternoon Meggan,

A water report was previously issued for this subdivision (53-300583.0000 Escudilla Mountain Estates, Units 1,2 & 3 issued inadequate as a dry lot development for 76 lots in 1998), so they will not need anything from the Assured and Adequate Water Supply Program.

As far as the well (55-565311), you will need to ensure the well file is accurate and up to date. For example, you should ensure that:

- The owner and mailing address are current. If not, they will need to file form [55-71A](#).
- The well type is correct. It is currently exempt (35 gallons per minute or less). If they would like to change it to non-exempt, they will need to file form 55-71A and fill out section 4.
- The water use is correct. The well is currently listed as a domestic well. It may be more accurately listed as a municipal well if it qualifies as a community water system. They can also change this in section 4 of the 55-71A.
- A [pump report](#) is submitted within 30 days of installing a pump.

You will need to talk to ADEQ regarding establishing their Public Water System if you have not done so already.

Please let me know if you have any questions. Thank you.

Donna Calderon, R.S.

Water Resources Specialist Associate

Assured and Adequate Water Supply Programs

602-771-8425 | dmcalderon@azwater.gov | www.azwater.gov



On Thu, Dec 19, 2024 at 5:33 PM 'Meggan Dugan' via AssuredAdequate - WC
<assuredadequate@azwater.gov> wrote:

Dear Mr. McKay,

The Escudilla Mountain Domestic Water Improvement District (EMDWID), located within the unincorporated community of Nutrioso, is proposing to construct a standpipe to provide a local domestic water source for residents within the EMDWID, along with equipping an existing well, and installing new waterline to connect the new standpipe with the existing well. Currently, there are no municipal water services within the EMDWID and residents must either source water from private wells or haul water in from other areas. The proposed project construction is anticipated to require approximately 12 weeks, beginning in 2025. The EMDWID has proposed the following components:

- equip an existing well with a pump, filtration system, and power source, and install a perimeter chain link fence
- construction of a standpipe and graveled turnaround
- installation of approximately 0.43-mile (2,270 linear feet) of new waterline.

The EMDWID is requesting funds from the Drinking Water State Revolving Fund administered by the Water Infrastructure Finance Authority (WIFA). WIFAs environmental review process includes preparation of the attached Environmental Information Document, as well as solicitation of comments from all potentially concerned parties. The EMDWID is requesting your agency's review of the enclosed Environmental Information Document. Please provide correspondence back to my attention either in writing or email with a statement of whether the project has an impact to your agency's interest, or any mitigation suggestions your agency may have regarding the project to be included in upcoming project design.

Please respond within 30 days. If you need any further information or have any questions regarding the project, please contact Meggan Dugan at mdugan@swca.com or at (602) 317-1865.

Thank you,

Meggan

Meggan Dugan, M.A.S. | she, her, hers

Principal Environmental Planner

SWCA Environmental Consultants

1750 S Woodlands Village Blvd, Suite 200

Flagstaff, Arizona 86001
P 602.609.2273 | C 602.317.1865

mdugan@swca.com



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Meggan Dugan

From: jshahbandar@azgfd.gov on behalf of Project Evaluation Program - Game and Fish <pep@azgfd.gov>
Sent: Thursday, December 26, 2024 11:29 AM
To: Meggan Dugan
Cc: Ginger Ritter; Lindsay Mills; Lorie Knobbe
Subject: Re: Escudilla Mountain DWID Standpipe Project review request

Thank you for the opportunity to review this project. Due to workload, the Project Evaluation Program may not have time to review your project. If you have not received a response in 30 days, PEP recommends obtaining a report from the [Arizona Online Environmental Review Tool](#) (ERT), if you have not already done so, and follow the recommendations within the ERT Report. Please let us know if you have any questions.



**Project Evaluation Program
HABITAT, EVALUATION, AND LANDS BRANCH
ARIZONA GAME AND FISH DEPARTMENT**

5000 W. Carefree Highway
Phoenix, AZ 85086

OFFICE: 623-236-7600
PEP@azgfd.gov
azgfd.gov

On Thu, Dec 19, 2024 at 5:27 PM Meggan Dugan <MDugan@swca.com> wrote:

Dear Ms. Ritter,

The Escudilla Mountain Domestic Water Improvement District (EMDWID), located within the unincorporated community of Nutrioso, is proposing to construct a standpipe to provide a local domestic water source for residents within the EMDWID, along with equipping an existing well, and installing new waterline to connect the new standpipe with the existing well. Currently, there are no municipal water services within the EMDWID and residents must either source water from private wells or haul water in from other areas. The proposed project construction is anticipated to require approximately 12 weeks, beginning in 2025. The EMDWID has proposed the following components:

- equip an existing well with a pump, filtration system, and power source, and install a perimeter chain link fence
- construction of a standpipe and graveled turnaround
- installation of approximately 0.43-mile (2,270 linear feet) of new waterline.

The EMWID is requesting funds from the Drinking Water State Revolving Fund administered by the Water Infrastructure Finance Authority (WIFA). WIFAs environmental review process includes preparation of the attached Environmental Information Document, as well as solicitation of comments from all potentially concerned parties. The EMDWID is requesting your agency's review of the enclosed Environmental Information Document. Please provide correspondence back to my attention either in writing or email with a statement of whether the project has an impact to your agency's interest, or any mitigation suggestions your agency may have regarding the project to be included in upcoming project design.

Please respond within 30 days. If you need any further information or have any questions regarding the project, please contact Meggan Dugan at mdugan@swca.com or at (602) 317-1865.

Thank you,

Meggan

Meggan Dugan, M.A.S. | she, her, hers

Principal Environmental Planner

SWCA Environmental Consultants

1750 S Woodlands Village Blvd, Suite 200

Flagstaff, Arizona 86001
P 602.609.2273 | C 602.317.1865

mdugan@swca.com



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Meggan Dugan

From: Tucker, Kathleen Ann CIV USARMY CESPL (USA) <Kathleen.A.Tucker@usace.army.mil>
Sent: Wednesday, January 15, 2025 5:00 PM
To: Meggan Dugan
Cc: lmills@azwifa.gov; Tucker, Kathleen Ann CIV USARMY CESPL (USA)
Subject: SPL-2024-01045 Escudilla Mtn Domestic Water Improvement

Hi,
I have reviewed the EID and concur that most likely Nutrioso Creek is a water of the US per the description in the document. Therefore, if there is the potential to discharge fill into the creek whether permanent or temporary will require a Section 404 permit.

Please let me know if you have questions or need further information regarding our permit program. Thank you.

Kathleen A. Tucker Senior Project Manager
Regulatory Division, Arizona-Nevada Area Office
Los Angeles District, U.S. Army Corps of Engineers
Kathleen.a.tucker@usace.army.mil

Office: 602.230.6956
Government mobile: 602.526.0183



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<http://www.spl.usace.army.mil>

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